City of St. Ignace, Michigan

# **BASIC FINANCIAL STATEMENTS**

December 31, 2019

### **CITY OF ST. IGNACE, MICHIGAN**

ORGANIZATION

### MEMBERS OF THE CITY COMMISSION

MAYOR

CONNIE LITZNER

COUNCIL MEMBER/MAYOR PRO TEM

COUNCIL MEMBER

COUNCIL MEMBER

COUNCIL MEMBER

COUNCIL MEMBER

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### APPOINTED OFFICERS

INTERIM CITY MANAGER CITY CLERK/TREASURER CITY ASSESSOR BILL FRASER ANDREA INSLEY KYLE MULKA

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# ANDERSON, TACKMAN & COMPANY, PLC

**CERTIFIED PUBLIC ACCOUNTANTS** 

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PHILLIP J. WOLF, CPA LESLIE BOHN, CPA TORI KRUISE, CPA

#### MEMBER AICPA DIVISION FOR CPA FIRMS

MEMBER MACPA OFFICES IN MICHIGAN & WISCONSIN

### **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and Members of the City Commission City of St. Ignace St. Ignace, Michigan 49781

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information, of the City of St. Ignace, Michigan, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City of St Ignace, Michigan's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of St. Ignace, Michigan, as of December 31, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, employee retirement and benefit systems, and budgetary comparison information on pages 4 through 11, pages 50 through 52, and pages 53 through 56 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of St. Ignace, Michigan's basic financial statements. The schedule of bond covenant cash reserves and combining nonmajor fund financial statements are presented for the purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The schedule of bond covenant cash reserves, combining nonmajor fund financial statements and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of bond covenant cash reserves, combining nonmajor fund financial statements and schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Honorable Mayor and Members of the City Commission

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 28, 2020 on our consideration of the City of St. Ignace's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on effectiveness of the City of St Ignace, Michigan's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of St. Ignace's internal control over financial reporting and compliance.

anderson Jackman, Co. P.K.

Anderson, Tackman & Company, PLC Certified Public Accountants Kincheloe, Michigan

August 28, 2020

Management's Discussion and Analysis

As management of the City of St. Ignace, Michigan (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

### **Financial Highlights**

- The net position of the City at the close of 2019 was \$17,989,363. Of this amount, \$(3,502,214) is unrestricted net position.
- The City's total net position decreased \$330,064, which comprised of a decrease of \$16,755 related to a prior period adjustment for the correction of long-term debt and a decrease of \$313,309 related to net current year activities.
- At the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$3,596,705. 30% of the ending fund balance or \$1,070,280 is unassigned fund balance.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise five components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to financial statements, 4) required supplementary information, and 5) other information.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets, deferred outflows, liabilities and deferred inflows, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave and accrued interest expense).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues *(governmental activities)* from other functions that are intended to recover all or a significant portion of their costs through user fees and charges *(business-type activities)*. The governmental activities of the City include legislative, general government, public safety, public works including major and local street maintenance, and recreation and culture activities. The business-type activities of the City include water, sewer, marina, garbage collection and golf course operations.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also a legally separate component unit – the Downtown Development Authority ("DDA") - for which the City is financially accountable and as such, the DDA is accountable to the City for its activities.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as *on balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of *governmental funds* is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

The City maintains numerous individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the General, Major Streets, and Local Street funds, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General and Special Revenue Funds. Budgetary comparison statements or schedules have been provided herein to demonstrate compliance with those budgets.

**Proprietary funds.** The City maintains two types of proprietary funds. *Enterprise Funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the various City functions. The City uses internal service funds to account for its office equipment pool and equipment activities.

Proprietary funds provide the same type of information as the business-type activities in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, sewer and marina funds, which are all considered major funds of the City. Data from the other two enterprise funds, including the BFI Garbage Collection Fund and Golf Course Fund, are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor enterprise funds is provided in the form of combining statements elsewhere in this report.

*Fiduciary funds.* Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Required supplementary information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information (RSI). RSI includes this management discussion and analysis, along with the schedules of funding progress and employer contributions for the City's defined benefit pension plan, retiree health plan, and budgetary comparison schedules.

**Other information.** The combining fund financial statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the financial statements.

### **Government-wide Financial Analysis**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$17,989,363 at the close of fiscal year 2019.

		nmental vities		ess-type vities	To	otal
	2018	2019	2018 2019		2018	2019
Current Assets Capital Assets	\$ 3,717,426 8,648,841	\$ 4,153,035 8,369,860	\$ 2,610,989 21,939,277	\$ 2,769,693 21,890,118	\$ 6,328,415 30,588,118	\$ 6,922,728 30,259,978
Total Assets	12,366,267	12,522,895	24,550,266	24,659,811	36,916,533	37,182,706
Deferred Outflows of Resources	605,526	235,392	180,870	70,310	786,396	305,702
Current Liabilities Noncurrent Liabilities	293,167 7,969,097	401,716 7,904,809	832,848 10,139,917	893,111 10,199,142	1,126,015 18,109,014	1,294,827 18,103,951
Total Liabilities	8,262,264	8,306,525	10,972,765	11,092,253	19,235,029	19,398,778
Deferred Inflows of Resources	148,473	100,267			148,473	100,267
Net Position Net Investment in						
Capital Assets Restricted Unrestricted	6,815,707 1,467,786 (3,722,437)	6,643,863 1,985,630 (4,277,998)	12,418,823 458,395 881,153	12,275,678 515,055 847,135	19,234,530 1,926,181 (2,841,284)	18,919,541 2,500,685 (3,430,863)
Total Net Position	\$ 4,561,056	\$ 4,351,495	\$ 13,758,371	\$ 13,637,868	\$ 18,319,427	\$ 17,989,363

### City of St. Ignace Condensed Statement of Net Position

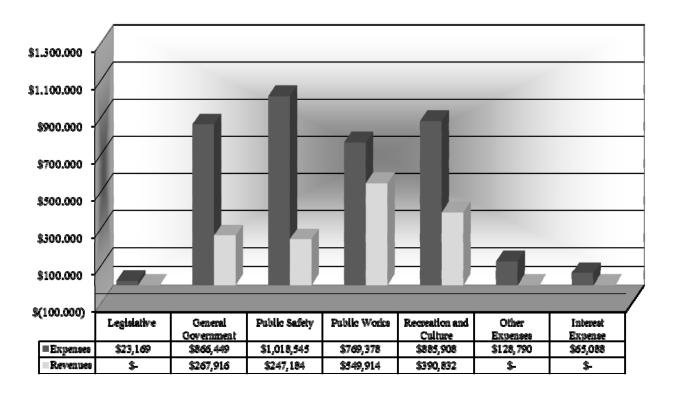
Approximately 105% of the City's net position reflects its net investment in capital assets (e.g., land, buildings, equipment and vehicles). The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the city's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Restricted net position represents approximately 14% of total net position. The remaining balance of unrestricted net position is \$(3,430,863) or (19)%.

		nmental vities		ess-type vities	Total		
	2018	2019	2018	2019	2018	2019	
Program Revenues							
Charges for Services Capital & Operating Grants	\$ 363,950	\$ 330,822	\$ 3,177,278	\$ 3,112,803	\$ 3,541,228	\$ 3,443,625	
and Contributions General Revenues	1,132,286	1,125,024	18,758	18,769	1,151,044	1,143,793	
Taxes	1,490,956	1,437,340	-		1,490,956	1,437,340	
State Shared Revenues	232,119	200,426			232,119	200,426	
Federal, State, Local	232,117	200,420	3,693	6,000	3,693	6,000	
Capital Contribution (Distribution)	-	21,176		(21,176)	5,075		
Investment Income	9,855	16,684	5,494	7,517	15,349	24,201	
Other Revenue	302,301	273,449	8,110	(26,804)	310,411	246,645	
Total Revenues	3,531,467	3,404,921	3,213,333	3,097,109	6,744,800	6,502,030	
Program Expenses							
Legislative	24,132	23,169	-	-	24,132	23,169	
General Government	808,798	866,449	-	-	808,798	866,449	
Public Safety	1,005,902	1,018,545	-	-	1,005,902	1,018,545	
Public Works	653,171	769,378	-	-	653,171	769,378	
Recreation and Culture	858,844	885,908	-	-	858,844	885,908	
Interest Expense	94,909	65,088	-	-	94,909	65,088	
Other Expenses	165,324	128,790	-	-	165,324	128,790	
Water	-	-	1,099,272	1,090,680	1,099,272	1,090,680	
Sewer	-	-	1,116,783	1,210,681	1,116,783	1,210,681	
Marina	-	-	577,813	503,026	577,813	503,026	
BFI Garbage Collection	-	-	120,613	124,272	120,613	124,272	
Golf Course			131,204	129,353	131,204	129,353	
Total Expenses	3,611,080	3,757,327	3,045,685	3,058,012	6,656,765	6,815,339	
Changes in Net Position Before Transfers	(79,613)	(352,406)	167,648	39,097	88,035	(313,309)	
Transfers	88,008	119,600	(88,008)	(119,600)			
Changes in Net Position	8,395	(232,806)	79,640	(80,503)	88,035	(313,309)	
Net Position - Beginning, (As Restated)	4,552,661	4,584,301	13,678,731	13,718,371	18,231,392	18,302,672	
Net Position - Ending	\$ 4,561,056	\$ 4,351,495	\$ 13,758,371	\$ 13,637,868	\$ 18,319,427	\$ 17,989,363	

### City of St. Ignace Condensed Statement of Changes in Net Position

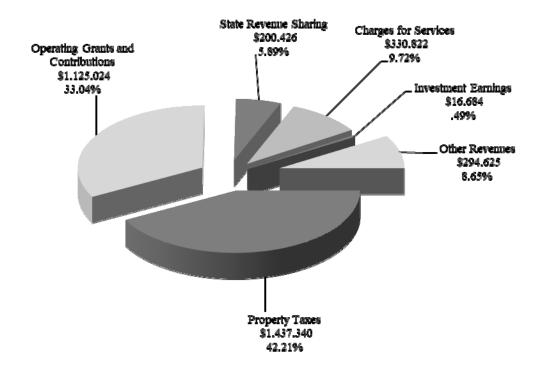
**Governmental activities.** Governmental activities decreased the City's net position by \$209,561, of which \$23,245 is a positive prior period adjustment for adjustments made to long-term debt.

The remaining decrease in governmental activities is primarily caused from a decrease in operational grants, taxes, other revenues, as well as an overall increase in expenditures in 2019.

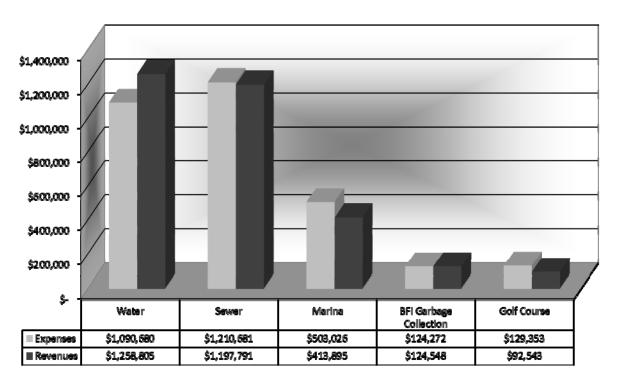


### **Expenses and Program Revenues – Governmental Activities**

**Revenues by Source – Governmental Activities** 



**Business-type activities.** Business-type activities decreased the City's net position by \$119,518, of which \$40,000 is a negative prior period adjustment for adjustments made to long-term debt.



### Expenses and Revenues – Business-type Activities

All revenues for the business-type activities resulted from charges for services and grants and contributions.

### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental funds.* The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the primary operating fund of the City. The General Fund's fund balance decreased by \$100,810 from \$1,547,969 to \$1,447,159 during 2019. The decrease was primarily related to decreases in multiple revenue areas.

*Proprietary funds.* The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the City's Water, Sewer and Marina proprietary funds at the end of the year amounted to \$(11,734), \$411,369 and \$355,522, respectively. The Water Fund had an increase in net position for the year of \$196,451. This increase in net position is mainly attributable to an increase in charges for service and drop in overall expenditures. The Sewer fund has a decrease in net position for the year of \$63,623, which was the result of an increase in contracted services caused by issuance of new debt. The Marina Fund had a decrease in net position of \$160,965 primarily related to a decrease in charges for service and increase in contracted services.

### **General Fund Budgetary Highlights**

The annual Budget Review highlights the proposed budget for each fiscal year and expounds upon the major budget issues. Management compares actual expenditures to budgeted amounts to determine whether amendments are required. The City did amend the 2019 budget; however, the City ended the year with excess of expenditures over appropriations in one function.

During the year, general fund budgetary estimates were exceeded by revenues by \$1,781 and budgetary estimates were exceeded by expenditures by \$36,929. The revenue variance is mainly the result of higher state and local source revenues than anticipated and lower other revenues than expected. The expense variance is primarily attributable to higher general government expenditures than originally budgeted for in 2019.

### Capital Asset and Debt Administration

**Capital assets.** The City defines a capital asset as an asset with an original cost that exceeds \$5,000 and an estimated useful life greater than one year. Included in the cost of a capital asset are items such as labor and freight and any other costs associated with bringing the asset into full operation. Assets are depreciated using the straight-line method over the course of their estimated useful lives.

Major capital asset events during the current fiscal year included the following:

• Beginning of wastewater improvement project in current year, water plant boiler and various pumps for business-type. Continuation of fire hall construction, lighting for Dock #3 and continued work on LBE park project for general government.

	Governmental Activities			Business-type Activities					Т	otal			
	 2018	- Itiles	2019		2018		2018		2019	2018			2019
Land	\$ 1,757,928	\$	1,757,928	\$	197,653	\$	197,653	\$	1,955,581	\$	1,955,581		
Museum Artifacts	300,000		300,000		-		-		300,000		300,000		
Construction in Progress	62,253		123,514		-		745,824		62,253		869,338		
Buildings	5,052,351		4,824,915		3,312,300		3,144,881		8,364,651		7,969,796		
Land Improvements	240,176		295,728		-		-		240,176		295,728		
Infrastructure	269,456		246,300		-		-		269,456		246,300		
Machinery, Equipment													
and Vehicles	966,677		821,475		79,580		68,970		1,046,257		890,445		
Water	-		-		5,549,231		5,368,611		5,549,231		5,368,611		
Sewer	-		-		7,726,056		7,501,862		7,726,056		7,501,862		
Marina	 -		-		5,071,457		4,862,317		5,071,457		4,862,317		
Net Capital Assets	\$ 8,648,841	\$	8,369,860	\$	21,936,277	\$	21,890,118	\$	30,585,118	\$	30,259,978		

# **Capital Assets** (net of depreciation, where applicable)

**City of St. Ignace** 

Additional information on the City's capital assets can be found in the notes to financial statements.

**Long-term debt.** Debt incurred in the course of constructing or acquiring a capital asset is recorded and paid through a debt service fund or proprietary fund. Debt classified as long-term if the debt matures in a period greater than one year. At the end of the current fiscal year, the City had total debt outstanding of \$11,576,866. Of this amount, \$1,962,426 was debt of governmental activities and \$9,614,440 was debt of business-type activities.

The City's total debt decreased by \$30,621 during the current fiscal year. The City also has an OPEB obligation in the amount of \$1,710,817 and a Pension obligation of \$4,378,554.

Additional information on the City's long-term debt can be found in the notes to financial statements.

### Economic Factors and Next Year's Budgets and Rates

The City is working toward a number of core adjustments from 2019 and also to 2020, as follows:

Completion of the revision process of our property tax assessment records that will lead to a proper assessment of all properties in the City, also accomplished a resolution to our current issues with the State Tax Commission.

The construction of a new fire hall building through the City's Building Authority funded by USDA bonds that are being paid for by the Fire Authority through a millage.

Completion of the USDA funded South State St. sewer project.

Make progress toward the Little Bear East Park Project adjacent the LBE Facility.

Make progress toward certification as a Redevelopment Ready Community.

Completion of the City's 2019-2039 Master Plan.

The NAGPRA (Native American Grave Repatriation Act) is ongoing. There is continued progress with the Fort DeBaude Museum and the Museum of Ojibawa Culture.

Street condition issues are ongoing. DPW has plans to use the AMZ process to repair some roads. A priority list is compiled to accomplish more comprehensive repair on other streets.

Updates to the Water Plan facility with their roof pump system and boiler.

### **Request for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Mr. Bill Fraser, Interim City Manager, 396 N. State Street, St. Ignace, Michigan, 49781.

**Basic Financial Statements** 

# Statement of Net Position December 31, 2019

	Primary C	Government		Component
	Governmental	Business-type		Unit
	Activities	Activities	Totals	DDA
ASSETS:				
Cash and Equivalents - Unrestricted	\$ 3,200,221	\$ 806,486	\$ 4,006,707	\$ 248,639
Cash and Equivalents - Restricted	418,367	1,382,804	1,801,171	-
Cash Held by Fiscal Agent	-	254,875	254,875	-
Accounts Receivable	160,520	247,825	408,345	989
Taxes Receivable	128,900	-	128,900	17,198
Special Assessments Receivable	-	7,938	7,938	-
Due from Other Fund	-	741	741	-
Due from Governmental Units	126,458	-	126,458	-
Prepaid Items	22,360	24,202	46,562	3,156
Inventories	96,209	44,822	141,031	20,589
Capital Assets (Not Depreciated)	2,181,442	943,477	3,124,919	182,626
Capital Assets (Net of Accumulated Depreciation)	6,188,418	20,946,641	27,135,059	741,271
TOTAL ASSETS	12,522,895	24,659,811	37,182,706	1,214,468
DEFERRED OUTFLOWS OF RESOURCES:				
Pension Related Items	235,392	70,310	305,702	
LIABILITIES:				
Accounts Payable	143,334	55,090	198,424	1,953
Accrued Liabilities	48,448	31,023	79,471	4,809
Accrued Interest Payable	22,205	83,820	106,025	-
Due to Other Funds	741	-	741	-
Advances from Other Governmental Units	40,000	-	40,000	-
Installment Loans - due within one year	90,985	12,448	103,433	-
Installment Loans - due in more than one year	231,012	101,373	332,385	-
Bonds Payable - due within one year	96,000	710,730	806,730	-
Bonds Payable - due in more than one year	1,308,000	8,789,889	10,097,889	-
Net Pension Liability - due in more than one year	4,378,554	1,307,880	5,686,434	-
OPEB Obligation - due in more than one year	1,710,817	-,,	1,710,817	-
Vested Employee Benefits - due in more than one year	236,429		236,429	2,554
TOTAL LIABILITIES	8,306,525	11,092,253	19,398,778	9,316
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
OPEB Related Items	100,267		100,267	
NET POSITION:				
Net Investment in Capital Assets	6,643,863	12,275,678	18,919,541	923,897
Restricted for Debt Covenants	-	515,055	515,055	-
Restricted for Special Revenue	1,340,712	-	1,340,712	-
Restricted for Capital Projects	619,918	-	619,918	-
Restricted for Trust Purposes	25,000	-	25,000	-
Unrestricted	(4,277,998)	847,135	(3,430,863)	281,255
TOTAL NET POSITION	\$ 4,351,495	\$ 13,637,868	\$ 17,989,363	\$ 1,205,152

# Statement of Activities For the Year Ended December 31, 2019

		Program Revenues		(	Net (Expense) Revenue and Changes in Net Position				
			Operating	Capital		Primary Governmen	ıt	Component	
		Charges for	Grants and	Grants and	Governmental	Business-type		Unit	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	DDA	
Primary Government:									
Governmental Activities:	¢ 22.1(0	¢	¢	¢	¢ (22.1(0))	¢	¢ (22.1(0))	¢	
Legislative	\$ 23,169	\$ -	\$ -	\$ -	\$ (23,169)	\$ -	\$ (23,169)	\$ -	
General Government	866,449	9,610	258,306	-	(598,533)	-	(598,533)	-	
Public Safety Public Works	1,018,545 769,378	60,114	187,070	-	(771,361)	-	(771,361)	-	
Public works Recreation and Culture	,	17,333	532,581	-	(219,464)	-	(219,464)	-	
	885,908	243,765	147,067	-	(495,076)	-	(495,076)	-	
Other Expenses	128,790	-	-	-	(128,790)	-	(128,790) (65,088)	-	
Interest Expense	65,088				(65,088)				
Total Governmental Activities	3,757,327	330,822	1,125,024		(2,301,481)		(2,301,481)	-	
Business-type activities:									
Water	1,090,680	1,284,026	-	18,769	-	212,115	212,115	-	
Sewer	1,210,681	1,197,791	-	-	-	(12,890)	(12,890)	-	
Marina	503,026	413,895	-	-	-	(89,131)	(89,131)	-	
BFI Garbage Collection	124,272	124,548	-	-	-	276	276	-	
Golf Course	129,353	92,543				(36,810)	(36,810)		
Total Business-type Activities	3,058,012	3,112,803		18,769		73,560	73,560		
Total Primary Government	\$ 6,815,339	\$ 3,443,625	\$ 1,125,024	\$ 18,769	(2,301,481)	73,560	(2,227,921)		
Component Units:									
DDA	\$ 481,720	\$ 101,746	\$ -	\$ -				(379,974)	
General Revenues and Transfers:									
Taxes - Property					1,437,340	-	1,437,340	211,058	
State Revenue Sharing					200,426	-	200,426	-	
Federal, State, Local					-	6,000	6,000	67,787	
Capital Contributions (Distributions)					21,176	(21,176)	-	-	
Other Revenues					273,449	(26,804)	246,645	59,923	
Investment Earnings					16,684	7,517	24,201	1,879	
Transfers					119,600	(119,600)			
Total General Revenues and Transfers					2,068,675	(154,063)	1,914,612	340,647	
Change in Net Position					(232,806)	(80,503)	(313,309)	(39,327)	
Net Position - Beginning (As Restated see Note 11)					4,584,301	13,718,371	18,302,672	1,244,479	
Net Position - Ending					\$ 4,351,495	\$ 13,637,868	\$ 17,989,363	\$ 1,205,152	

# Balance Sheet Governmental Funds December 31, 2019

	 General	 Major Streets	 Local Streets	Nonmajor overnmental Funds	Go	Total overnmental Funds
ASSETS:						
Cash and Equivalents - Unrestricted	\$ 997,976	\$ 430,592	\$ 132,923	\$ 1,316,621	\$	2,878,112
Cash and Equivalents - Restricted	267,359	-	-	151,008		418,367
Accounts Receivable	9,831	2,722	-	135,638		148,191
Taxes Receivable	105,251	3,630	3,630	16,389		128,900
Due from Governmental Units	40,533	52,653	18,226	15,046		126,458
Prepaid Items	13,311	-	-	2,893		16,204
Inventories	 96,209	 -	 -	 -		96,209
TOTAL ASSETS	\$ 1,530,470	\$ 489,597	\$ 154,779	\$ 1,637,595	\$	3,812,441
LIABILITIES:						
Accounts Payable	\$ 7,284	\$ 443	\$ 439	\$ 121,535	\$	129,701
Accrued Liabilities	35,286	2,293	1,179	6,536		45,294
Due to Other Funds	741	-	-	-		741
Advances from Other Governmental Units	 40,000	 -	 	 		40,000
TOTAL LIABILITIES	 83,311	 2,736	 1,618	 128,071		215,736
FUND BALANCES:						
Nonspendable	109,520	-	-	2,893		112,413
Restricted	-	486,861	153,161	1,386,593		2,026,615
Assigned	267,359	-	-	120,038		387,397
Unassigned	 1,070,280	-	 -	 -		1,070,280
TOTAL FUND BALANCES	 1,447,159	 486,861	 153,161	 1,509,524		3,596,705
TOTAL LIABILITIES AND FUND BALANCES	\$ 1,530,470	\$ 489,597	\$ 154,779	\$ 1,637,595		

### Reconciliation to amounts reported for governmental activities in the statement of net position:

Reconciliation to amounts reported for governmental activities in the statement of net position:	
Capital assets used by governmental activities	8,036,392
OPEB obligation	(1,811,084)
Installment loans and bonds payable for governmental activities	(1,516,618)
Vested employee benefits	(236,429)
Internal service funds included in governmental activities	445,002
Net pension liability and related deferred outflows/outflows.	(4,143,162)
Accrued interest payable	(19,311)
Net position of governmental activities	\$ 4,351,495

# Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds For the Year Ended December 31, 2019

	General	Major Streets	Local Streets	Nonmajor Governmental Funds	Totals Governmental Funds
REVENUES:	¢ 1 101 252	¢ 52.102	¢ 52.102	¢ 140.791	¢ 1 427 240
Taxes and Penalties Licenses and Permits	\$ 1,181,353	\$ 53,103	\$ 53,103	\$ 149,781	\$ 1,437,340
Federal Sources	6,452	-	-	128,330	6,452 128,330
State Sources	254,412	346,372	122,676	37,004	760,464
Local Sources	25,370	11,500	11,500	388,286	436,656
Charges for Services	72,411	11,500	11,500	251,959	324,370
Interest Earnings	7,762	2,793	1,253	4,876	16,684
Rentals	25,722	2,775	1,235	-,070	25,722
Other Revenue	177,483			70,244	247,727
TOTAL REVENUES	1,750,965	413,768	188,532	1,030,480	3,383,745
EXPENDITURES:					
Legislative	23,169	-	-	-	23,169
General Government	695,314	-	-	10,709	706,023
Public Safety	582,698	-	-	197,979	780,677
Public Works	174,317	352,474	226,439	20,434	773,664
Recreation and Cultural	174,098	-	-	519,626	693,724
Capital Outlay	-	-	-	127,452	127,452
Debt Service	10,488	-	-	252,547	263,035
Other Expenditures	128,790				128,790
TOTAL EXPENDITURES	1,788,874	352,474	226,439	1,128,747	3,496,534
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)	(37,909)	61,294	(37,907)	(98,267)	(112,789)
<b>OTHER FINANCING SOURCES (USES):</b>					
Bond Proceeds	-	-	-	139,000	139,000
Capital Distribution	-	-	-	21,176	21,176
Transfers In	179,690	-	-	206,606	386,296
Transfers Out	(242,591)	(12,180)	(6,030)	(23,175)	(283,976)
TOTAL OTHER FINANCING SOURCES (USES)	(62,901)	(12,180)	(6,030)	343,607	262,496
NET CHANGE IN FUND BALANCES	(100,810)	49,114	(43,937)	245,340	149,707
FUND BALANCES BEGINNING OF YEAR	1,547,969	437,747	197,098	1,264,184	3,446,998
FUND BALANCES END OF YEAR	\$ 1,447,159	\$ 486,861	\$ 153,161	\$ 1,509,524	\$ 3,596,705

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2019

Net changes in fund balances - total governmental funds	\$ 149,707
The change in net position reported for governmental activities in the statement of activities is different because:	
Governmental funds reported capital outlays as expenditures. However, in the statement of activities the cost of those assets is capitalized and is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense (\$373,609) exceeded capital outlay \$127,452.	(246,157)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	
Principal payments	203,756
Note proceeds are recorded as income in the governmental funds but issuing notes increases the liabilities in the statement of net position	
Bond Proceeds	(139,000)
An internal service fund is used by management to charge the costs of certain activities, such as equipment costs, to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.	126,812
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds:	
OPEB obligation and net pension liability Vested employee benefits Accrued interest expense	 (330,517) 715 1,878
Change in net position of governmental activities	\$ (232,806)

# Statement of Net Position Proprietary Funds December 31, 2019

		Business-type Activities Enterprise Funds								
	Water	Sewer	Marina	Nonmajor Enterprise	Totals	Internal Service Funds				
ASSETS:	¢ 210.020	¢ 97.000	¢ 211.225	¢ 00.0 <b>2</b> 0	¢ 007.407	¢ 222.100				
Cash and Equivalents - Unrestricted	\$ 319,030	\$ 87,293	\$ 311,235	\$ 88,928	\$ 806,486	\$ 322,109				
Cash and Equivalents - Restricted	515,055	867,749	-	-	1,382,804	-				
Cash held by Fiscal Agent	254,875	-	-	-	254,875	-				
Accounts Receivable	117,558	113,677	1,299	15,291	247,825	12,329				
Taxes Receivable	1,345	6,593	-	-	7,938	-				
Due from Other Funds	-	-	-	741	741	-				
Prepaid Items	12,101	7,366	3,157	1,578	24,202	6,156				
Inventories	-	-	44,822	-	44,822	-				
Capital Assets (Not Depreciated)	61,116	839,322	-	43,039	943,477	-				
Capital Assets (Net of Accumulated Depreciation)	5,428,907	10,642,727	4,862,317	12,690	20,946,641	333,468				
Total Assets	6,709,987	12,564,727	5,222,830	162,267	24,659,811	674,062				
DEFERRED OUTFLOWS OF RESOURCES:										
Pension Assumptions	35,155	35,155			70,310					
LIABILITIES:										
Accounts Payable	27,015	10,286	3,229	14,560	55,090	13,633				
Accrued Liabilities	21,516	7,745	1,762	-	31,023	3,154				
Accrued Interest Payable	49,327	34,493	-	-	83,820	2,894				
Net Pension Liabilities	653,940	653,940	-	-	1,307,880	-				
Installment Notes - due within one year	12,448	-	-	-	12,448	19,321				
Installment Notes - due in more than one year	101,373	-	-	-	101,373	190,058				
Bonds Payable - due within one year	330,730	380,000	-	-	710,730	-				
Bonds Payable - due in more than one year	1,898,000	6,891,889			8,789,889					
Total Liabilities	3,094,349	7,978,353	4,991	14,560	11,092,253	229,060				
<b>DEFERRED INFLOWS OF RESOURCES:</b>										
Pension Investment Experience and Earnings										
NET POSITION:										
Net Investment in Capital Assets	3,147,472	4,210,160	4,862,317	55,729	12,275,678	124,089				
Restricted	515,055	-	-	-	515,055	-				
Unrestricted	(11,734)	411,369	355,522	91,978	847,135	320,913				
TOTAL NET POSITION	\$ 3,650,793	\$ 4,621,529	\$ 5,217,839	\$ 147,707	\$ 13,637,868	\$ 445,002				

# Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds For the Year Ended December 31, 2019

		Governmental Activities				
	Water	Sewer	Marina	Nonmajor Enterprise	Totals	Internal Service Funds
OPERATING REVENUES:						
Charges for Services	\$ 1,251,018	\$ 1,174,765	\$ 398,375	\$ 217,091	\$ 3,041,249	\$ 404,135
Other Revenue	7,787	23,026	15,520		46,333	
Total Operating Revenues	1,258,805	1,197,791	413,895	217,091	3,087,582	404,135
OPERATING EXPENSES:						
Personnel Services	522,551	284,860	69,792	79,619	956,822	86,151
Supplies	73,657	45,475	156,848	15,746	291,726	50,732
Contracted Services	35,826	101,688	24,950	126,055	288,519	309
Insurance	29,468	17,937	9,536	3,844	60,785	14,990
Utilities	61,266	171,314	18,458	14,693	265,731	8,166
Repairs and Maintenance	6,904		3,337	6,841	17,082	61,382
Rental	24,710	11,785	1,297	-	37,792	
Depreciation	232,211	395,558	209,140	1,810	838,719	51,824
Other Expenses	6,456	550	9,668	5,017	21,691	13,362
Total Operating Expenses	993,049	1,029,167	503,026	253,625	2,778,867	286,916
OPERATING INCOME (LOSS)	265,756	168,624	(89,131)	(36,534)	308,715	117,219
NON-OPERATING REVENUES (EXPENSES):						
State Grants	18,769	-	-	-	18,769	-
Local Grants	-		6,000	-	6,000	-
Interest Income	2,236	2,643	1,666	972	7,517	-
Interest Expense	(97,631)	(181,514)	-	-	(279,145)	(7,687)
Capital Contribution	-	(21,176)	-	-	(21,176)	-
Other	25,221			(26,804)	(1,583)	
Total Non-operating Revenues (Expenses)	(51,405)	(200,047)	7,666	(25,832)	(269,618)	(7,687)
Income (Loss) Before Transfers	214,351	(31,423)	(81,465)	(62,366)	39,097	109,532
TRANSFERS:						
Transfers In	41,400	-	-	10,000	51,400	39,600
Transfers Out	(59,300)	(32,200)	(79,500)		(171,000)	(22,320)
Total Transfers	(17,900)	(32,200)	(79,500)	10,000	(119,600)	17,280
CHANGE IN NET POSITION	196,451	(63,623)	(160,965)	(52,366)	(80,503)	126,812
NET POSITION, BEGINNING OF YEAR - (as Restated, See Note 11)	3,454,342	4,685,152	5,378,804	200,073	13,718,371	318,190
NET POSITION, END OF YEAR	\$ 3,650,793	\$ 4,621,529	\$ 5,217,839	\$ 147,707	\$ 13,637,868	\$ 445,002

# Statement of Cash Flows Proprietary Fund Types For the Year Ended December 31, 2019

	Business-type Activities Enterprise Funds										Governmental Activities		
		Water		Sewer		Marina	1	Nonmajor Funds		Totals		Internal Service Fund	
Cash Flows From Operating Activities: Receipts from Customers or Users	\$	1,241,374	\$	1,196,670	\$	416,306	\$	217,700	\$	3,072,050	\$	403,559	
Cash Payments to Vendors	φ	(226,084)	φ	(339,923)	φ	(208,729)	φ	(170,908)	φ	(945,644)	φ	(134,839)	
Cash Paid to Employees		(458,711)		(225,996)		(69,667)		(79,619)		(833,993)		(84,231)	
Internal Activity - Payments/Receipts with Other Funds		-		-		-		(741)		(741)		-	
Net Cash Provided (Used) by Operating Activities		556,579		630,751		137,910		(33,568)		1,291,672		184,489	
Cash Flows From Noncapital and Related Financing Activities:													
Federal, State, & Local Sources		18,769		-		6,000		-		24,769		-	
Capital Contribution		-		633,156		-		-		633,156		-	
Other Revenues		25,221		-		-		(26,804)		(1,583)		-	
Operating Transfers In		41,400		-		-		10,000		51,400		39,600	
Operating Transfers Out		(59,300)		(32,200)		(79,500)		-		(171,000)		(22,320)	
Net Cash Provided (Used) by Noncapital and Related Financing Activities		26,090		600,956		(73,500)		(16,804)		536,742		17,280	
Cash Flows from Capital and Related Financing Activities:													
Purchase of Capital Assets		(43,736)		(633,156)		-		-		(676,892)		(19,000)	
Interest Payments		(100,185)		(180,091)		-		-		(280,276)		(7,270)	
Principal Payments		(340,014)		(373,000)		-		-		(713,014)		(19,136)	
Net Cash Provided (Used) by Capital and Related Financing Activities		(483,935)		(1,186,247)		-		-		(1,670,182)		(45,406)	
Cash Flows From Investing Activities													
Cash Flows From Investing Activities: Interest Income		2,236		2,643		1,666		972		7,517			
Net Cash Provided (Used) by Investing Activities		2,236		2,643		1,666		972		7,517			
Net Increase (Decrease) in Cash and Equivalents		100,970		48,103		66,076		(49,400)		165,749		156,363	
Cash and Equivalents - Beginning of the Year		733,115		906,939		245,159		138,328		2,023,541		165,746	
Cash and Equivalents - End of the Year	\$	834,085	\$	955,042	\$	311,235	\$	88,928	\$	2,189,290	\$	322,109	
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:													
Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to	\$	265,756	\$	168,624	\$	(89,131)	\$	(36,534)	\$	308,715	\$	117,219	
Net Cash Provided (Used) by Operating Activities: Depreciation Expense		232,211		395,558		209,140		1,810		838,719		51,824	
Pension Expense		56,924		56,924		209,140		1,010		113,848			
Change in Assets and Liabilities:		50,724		50,724						115,646			
(Increase) Decrease in Assets:													
Accounts Receivable		(22,535)		(2,474)		2,411		609		(21,989)		(576)	
Taxes Receivable		5,104		1,353		-		-		6,457		-	
Due from Other Funds		-		-		-		(741)		(741)		-	
Prepaid Items		5,416		6,206		1,374		(1,578)		11,418		2,679	
Inventories		-		-		11,900		-		11,900		-	
Increase (Decrease) in Liabilities:													
Accounts Payable		6,787		2,620		2,091		2,866		14,364		11,423	
Accrued Liabilities		6,916		1,940		125		-		8,981		1,920	
Net Cash Provided (Used) by Operating Activities	\$	556,579	\$	630,751	\$	137,910	\$	(33,568)	\$	1,291,672	\$	184,489	

# Statement of Net Position Fiduciary Funds December 31, 2019

	Trust and Agency
ASSETS:	
Cash and Equivalents - Unrestricted	\$ 303,757
Due from Others	 9
Total Assets	\$ 303,766
LIABILITIES:	
Due to Governmental Units	\$ 256,178
Due to Others	 47,588
Total Liabilites	\$ 303,766

# **Component Units**

# Combining Balance Sheet Component Unit - Downtown Development Authority December 31, 2019

	(	General	Museum					Auseum	C	ateway	
	D	owntown	Operations		Debt Service		Store		]	Project	 Totals
ASSETS:											
Cash and Equivalents - Unrestricted	\$	134,919	\$	30,596	\$	5	\$	60,236	\$	22,883	\$ 248,639
Accounts Receivable		-		-		-		989		-	989
Taxes Receivable		17,198		-		-		-		-	17,198
Prepaid Items		1,578		1,578		-		-		-	3,156
Inventories								20,589		-	 20,589
TOTAL ASSETS	\$	153,695	\$	32,174	\$	5	\$	81,814	\$	22,883	\$ 290,571
LIABILITIES:											
Accounts Payable	\$	294	\$	810	\$	-	\$	849	\$	-	\$ 1,953
Accrued Liabilities		3,801		705				303			 4,809
TOTAL LIABILITIES		4,095		1,515		-		1,152		-	 6,762
FUND BALANCE:											
Unassigned		149,600		30,659		5		80,662		22,883	 283,809
TOTAL FUND BALANCE	\$	153,695	\$	32,174	\$	5	\$	81,814	\$	22,883	283,809
Reconciliation to amounts reported for the stater	nent of	f net position	:								
Capital assets used by governmental activities		<b>F</b>									923,897
Vested Employees Benefits											 (2,554)
Net position of governmental governemtnal activ	ities										\$ 1,205,152

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Component Unit - Downtown Development Authority For the Year Ended December 31, 2019

	General Downtown		Museum Operations		Debt Service		Museum Store		5		Total
REVENUES:											
Taxes	\$	211,058	\$	-	\$	-	\$	-	\$	-	\$ 211,058
Charges for Services		-		529		-		101,217		-	101,746
Federal, State and Local		9,500		58,287		-		-		-	67,787
Interest Income		1,692		50		-		137		-	1,879
Other Income		37,357		22,307				259		-	59,923
TOTAL REVENUES		259,607		81,173				101,613			 442,393
EXPENDITURES:											
Recreation & Culture		-		91,241		-		100,775		-	192,016
Economic Development		380,249									 380,249
TOTAL EXPENDITURES		380,249		91,241				100,775			 572,265
EXCESS OF REVENUES OVER (UNDER)											
EXPENDITURES BEFORE OTHER											
FINANCING SOURCES (USES)		(120,642)		(10,068)				838		-	 (129,872)
OTHER FINANCING SOURCES (USES):											
Transfers In		-		23,000		-		-		-	23,000
Transfers Out		(20,000)		-				(3,000)		-	 (23,000)
TOTAL OTHER FINANCING SOURCES (USES)		(20,000)		23,000				(3,000)			 
NET CHANGE IN FUND BALANCES		(140,642)		12,932		-		(2,162)		-	(129,872)
FUND BALANCES BEGINNING OF YEAR		290,242		17,727		5		82,824		22,883	 413,681
FUND BALANCES END OF YEAR	\$	149,600	\$	30,659	\$	5	\$	80,662	\$	22,883	\$ 283,809

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities Component Unit - Downtown Development Authority For the Year Ended December 31, 2019

Net changes in fund balances - total component units	\$ (129,872)
The change in net position reported for governmental activities in the statement of activities is different because:	
Governmental funds reported capital outlays as expenditures. However, in the statement of activities the cost of those assets is capitalized and is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay \$143,382 is exceeded by depreciation expense (\$52,837).	
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds:	 90,545
Vested employee benefits	 (4,455)
Change in net position of governmental activities	\$ (43,782)

Notes to Financial Statements

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of *the City of St. Ignace* (the "City") and its component units, entities for which the City is financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations and as such, data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the government.

### **Blended Component Unit**

*St. Ignace Building Authority* – The St. Ignace Building Authority is a blended component unit of the City. The St. Ignace Building Authority has a December 31 year end and a separate report is not prepared for the Building Authority. Its sole purpose is to account for the financing of certain building authority projects and related debt which is reported in the government-wide financial statements with the current year principal and interest expense recorded in a debt service fund.

### **Discretely Presented Component Unit**

*The St. Ignace Downtown Development Authority* – The Downtown Development Authority (the "DDA") is a discretely presented component unit of the City. The component unit column in the government-wide financial statements include the financial data of the DDA. This component unit is reported in a separate column to emphasize that it is legally separate from the City. The members of the governing Board of the DDA are appointed by the City Council. The budgets and expenditures of the DDA must be approved by the City Council. The City also has the ability to significantly influence operations of the DDA.

### Jointly Governed Organization

*Straits Area Fire Authority* - The Straits Area Fire Authority (the "Authority") was created as a corporate instrumentality in 2018 under provisions of Act 57, Michigan Public Acts of 1988. The local governments comprising the Authority include the City of St. Ignace, Moran, and St. Ignace Townships. The Authority provides fire protection, equipment and services to these municipalities. The Authority is not included in any other governmental "reporting entity" as defined by GASB 61, since none of these governmental units appoint a majority of the Authority's board, the board members have decision making authority, the authority to set rates, the power to designate management, the ability to significantly influence operations and primary accountability for fiscal matters.

### **B.** Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from the legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

*Fund Financial Statements.* The fund financial statements provide information about the City's funds, including its fiduciary funds. Separate statements for each fund category – *governmental, proprietary,* and *fiduciary* – are presented. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Major Streets Fund* accounts for the use of motor fuel taxes which are restricted by State statutes for major street and highway purposes.

The *Local Streets Fund* accounts for the use of motor fuel taxes which are restricted by State statute for local street and highway purposes.

The City reports the following major proprietary funds:

The Water Fund accounts for the operations, maintenance and development of water facilities.

The Sewer Fund accounts for the operations, maintenance and development of sewer facilities.

The Marina Fund accounts for the operations, maintenance and development of marina facilities.

Additionally, the City reports the following fund types:

*Special Revenue Funds.* These funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects.

*Debt Service Funds.* These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest.

*Capital Project Funds*. These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities or capital assets.

*Permanent Fund.* This fund accounts for the assets that are permanently restricted in the City's cemetery Perpetual Care Fund. The principal portion of these funds must stay intact, but the interest earnings are used to provide for maintenance of the City's cemetery.

*Enterprise Funds.* These funds account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the cost (expense including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily though user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriated for capital maintenance, public policy, management control, accountability, or other purposes.

*Internal Service Funds.* These funds account for operations that provide machinery and equipment and office equipment services to other departments of the City on a cost-reimbursement basis.

*Agency Funds*. These funds are custodial in nature and do not present results of operations or have a measurement focus. These funds are used to account for assets that the City holds for others in an agency capacity (such as taxes collected for other governments).

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

*Government-wide, Proprietary and Fiduciary Fund Financial Statements.* The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, except for agency funds which do not have a measurement focus. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

**Governmental Fund Financial Statements.** Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. Property taxes, state revenue, and interest are considered to be susceptible to accrual.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases, if any, are reported as other financing sources.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided and 2) operating grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise and internal service funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

### Cash and Equivalents

The City maintains a cash pool for certain City funds. Each fund's portion of the cash pool is displayed on the statement of net position/balance sheet as "Cash and Equivalents". The debt service and trust and agency funds cash resources are invested separately as required by law.

The City's cash and equivalents include cash on hand, demand deposits and short-term investments with original maturities of six months or less from the date of acquisition.

State statutes authorize the City to deposit in the accounts of federally insured banks, credit unions and savings and loan associations and to invest in obligations of the U.S. Treasury, certain commercial paper, repurchase agreements, banker's acceptances, and mutual funds composed of otherwise legal investments.

### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reports as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

### **Property Taxes**

The City's property taxes are levied each July 1 on the taxable valuation of property located in the City as of the preceding December 31, the lien date. Property taxes are payable without penalty and interest through February 28; as of March 1, of the succeeding year, unpaid real property taxes are sold to and collected by Mackinac County. Assessed values, as established annually by the City and subject to acceptance by the City, are equalized by the State at an estimated 50% of current market value.

Property taxes are recognized in the fiscal year in which they are levied.

### Inventories

All inventories are valued at cost using the first-in/first-out (FIFO) method.

### **Prepaids Items**

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both governmental-wide and fund financial statements.

### **Restricted Assets**

Certain resources are set aside for repayment of the City's Water and Sewer Enterprise Fund revenue bonds and are classified as restricted assets on the Statement of Net Position because their use is limited by applicable bond covenants.

### Capital Assets

Capital assets, which include buildings, land improvements, infrastructure, marina, equipment, vehicles, and water and sewer system (e.g., roads, sidewalks, and similar items), reported in the applicable governmental or businesstype activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities, if any, is included as part of the capitalized value of the assets constructed. No such interest expense was incurred during the current fiscal year.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Buildings	15-40 years
Land improvements	10-15 years
Infrastructure	20 years
Marina	5-40 years
Equipment	5-25 years
Vehicles	5-25 years
Water and Sewer System	10-50 years

### Vested Employee Benefits

It is the City's policy to permit employees to accumulate earned but unused sick and vacation time benefits, subject to certain limitations. All sick and vacation time pay is accrued when incurred in the government-wide statements. A liability for these amounts is reported in governmental funds only if they have matured, for example as a result of employee resignations or retirements.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Pension Plan and additions to/deductions from the fiduciary net position have been determined on the same basis as they are reported by MERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Deferred Outflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has pension items that qualify for reporting in this category.

#### **Deferred Inflows of Resources**

In addition to liabilities, the statement of net position and governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has OPEB items that qualify for reporting in this category.

#### **Interfund Transfers**

During the course of normal operations, the City has numerous transactions between funds, component units, including expenditures and transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements. Internal service funds are used to record charges for services to all City funds as operating revenue. All City funds record payments to the internal service funds as operating expenditures/expenses.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- <u>Nonspendable</u>: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The City has classified Inventories and Prepaid Items as being Nonspendable as these items are not expected to be converted to cash within the next year in the amount of \$112,413.
- <u>Restricted</u>: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The City has restricted \$486,861 for Major Streets, \$153,161 for Local Streets, \$700,690 for Nonmajor Special Revenue Funds, \$40,985 for Debt Service Funds, \$619,918 for Capital Project Funds and \$25,000 for the Permanent Fund.
- <u>Committed</u>: This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the City. These amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The City has committed \$0 fund balance.
- <u>Assigned</u>: This classification includes amounts that are constrained by the City's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the City through the budgetary process. This classification also includes the remaining positive fund balance for all governmental funds except for the General Fund. The City has assigned funds for Special Revenue Funds.
- <u>Unassigned</u>: This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The City would typically use Restricted fund balances first, followed by Committed resources, and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned resources first to defer the use of these other classified funds.

#### Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, and deferred inflows and disclosure of contingent assets and liabilities at the date of the reporting period. Actual results could differ from those estimates.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### **Budgetary Information**

<u>Budgetary Information</u> – Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

<u>Budgets and Budgetary Control</u> – The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Each April, after receiving input from the individual departments, the City Manager prepares a proposed operating budget for the fiscal period commencing January 1 and lapses on December 31. The operating budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted to obtain taxpayer comments.
- c. Prior to January 1, the budget is legally enacted through a resolution passed by the City Commission.
- d. Budgetary control is exercised at the functional level of the General Fund. Any revisions that alter the total expenditures of any function or fund (i.e., budget amendments) require approval by the City Commission. Such amendments are made in accordance with the procedures prescribed under Public Act 621 of 1978.
- e. The budget and approved appropriations lapse at the end of the fiscal year.
- f. The City does not record encumbrances in the accounting records during the year as normal practice and, therefore, no outstanding encumbrances exist at year end.

Budgeted amounts are as originally adopted or amended by the City Commission during the year. Individual amendments were not material in relation to the original appropriations which were amended. The modified accrual basis of accounting is used for budgetary purposes.

The General Fund revenue budget was adopted on the basis of activities or programs financed by the General Fund.

Michigan Public Act 621 of 1978 (the Budgeting Act) requires that budgets be adopted for Governmental Funds. U.S. generally accepted accounting principles require that the financial statements present budgetary comparisons for the Governmental Fund Types for which budgets were legally adopted. The original budget adopted for the General Fund was modified throughout the year through various budget amendments.

The budget document presents information by fund, function, department, and line items. The legal level of budgetary control adopted by the governing body is the functional level.

#### NOTE 3 - CASH AND EQUIVALENTS

At year end, the City's cash and equivalents were reported in the basic financial statements in the following categories:

	Governmental Activities		Business-Type ' Activities		Total Primary Government		Fiduciary Funds		Component Unit	
Cash and Equivalents - Unrestricted	\$	3,200,221	\$	807,471	\$	4,007,692	\$	303,757	\$	248,639
Cash and Equivalents – Restricted		418,367		1,382,804		1,801,171				<u> </u>
Total	<u>\$</u>	3,618,588	<u>\$</u>	2,190,275	<u>\$</u>	5,808,863	\$	303,757	\$	248,639

#### NOTE 3 - CASH AND EQUIVALENTS (Continued)

The breakdown of cash and equivalents is as follows:

		Primary Government		Fiduciary Funds	Component Unit		
Bank Deposits (checking and savings accounts, certificates of deposit and	•	5 005 750	<u>ф</u>	202 555	<u>ф</u>		
money market accounts) Petty Cash and Cash on Hand	\$	5,805,750 3,113	\$	303,757	\$	248,639	
Total	<u>\$</u>	5,808,863	\$	303,757	\$	248,639	

The City also holds cash at a fiscal agent as of December 31, 2019 in the amount of \$254,875 for the purpose of making debt payments.

*Interest rate risk.* The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit risk.* State law limits investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The City has no investment policy that would further limit its investment choices. Credit quality ratings of public money funds were not available from the financial institutions or are unrated.

*Custodial deposit credit risk.* Custodial deposit credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. State law does not require and the City does not have a policy for deposit custodial credit risk. As of year-end, \$5,906,853 of the City's bank balance of \$6,464,535 was exposed to credit risk because it was uninsured and uncollateralized.

*Fair value measurement.* The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the measurements required judgement and considers factors specific to each asset or liability.

#### NOTE 3 - CASH AND EQUIVALENTS (Continued)

#### Statutory Authority:

Public Act 152, entitled "An act relative to the investment of funds of public corporations of the state; and to validate certain investments," by amending section 1 (MCL 129.91), as amended by 2009 PA 21.

Except as provided in section 5, the governing body by resolution may authorize its investment officer to invest the funds of that public corporation in one or more of the following:

- a. Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, or depository receipts of a financial institution, but only if the financial institution complies with subsection (2); certificates of deposit obtained through a financial institution as provided in subsection (5); or deposit accounts of a financial institution as provided in subsection (6).
- c. Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and matures not more than 270 days after the date of purchase.
- d. Repurchase agreements consisting of instruments listed in subdivision (a).
- e. Bankers' acceptances of United States banks.
- f. Obligations of this state or any of its political subdivisions that at the time of purchase are rated as investment grade by not less than one standard rating service.
- g. Mutual funds registered under the investment company act of 1940, 15 USC 80a-1 to 80a-64, with authority to purchase only investment vehicles that are legal for direct investment by a public corporation. However, a mutual fund is not disqualified as a permissible investment solely by reason of any of the following:
  - (i) The purchase of securities on a when-issued or delayed delivery basis.
  - (ii) The ability to lend portfolio securities as long as the mutual fund receives collateral at all times equal to at least 100% of the value of the securities loaned.
  - (iii) The limited ability to borrow and pledge a like portion of the portfolio's assets for temporary or emergency purposes.
- h. Obligations described in subdivisions (a) through (g) if purchased through an interlocal agreement under the urban cooperation act of 1967, 1967 (Ex Sess) PA 7, MCL 124.501 to 124.512.
- i. Investment pools organized under the surplus funds investment pool act, 1982 PA 367, MCL 129.111 to 129.118.
- j. The investment pools organized under the local government investment pool act, 1985 PA 121, MCL 129.141 to 129.150.

The City's deposits and investment policy are in accordance with statutory authority.

These deposits are in various financial institutions in varying amounts. All accounts are in the name of the City and specific funds. They are recorded in City records at cost. Interest is recorded when the deposits mature or is credited to the applicable account.

## NOTE 4 - CAPITAL ASSETS

Capital asset activity for the primary government for the current year was as follows:

	Beginning Balances	Additions	Deductions/ <u>Adjustments</u>	Ending Balances		
<b>Governmental Activities:</b>						
Capital assets not being depreciated:						
Land	\$ 1,757,928	\$ -	\$-	\$ 1,757,928		
Museum Artifacts	300,000	-	-	300,000		
Construction in Progress	62,253	101,261	(40,000)	123,514		
Subtotal	2,120,181	101,261	(40,000)	2,181,442		
Capital assets being depreciated:						
Buildings	8,483,195	-	-	8,483,195		
Land improvements	495,466	66,191	-	561,657		
Infrastructure	463,108	-	-	463,108		
Equipment	2,472,363	-	-	2,472,363		
Vehicles	926,858	19,000		945,858		
Subtotal	12,840,990	85,191		12,926,181		
Less accumulated depreciation on:						
Buildings	(3,430,844)	(227,436)	-	(3,658,280)		
Land improvements	(255,290)	(10,639)	-	(265,929)		
Infrastructure	(193,652)	(23,156)	-	(216,808)		
Equipment	(1,912,171)	(77,564)	-	(1,989,735)		
Vehicles	(520,373)	(86,638)		(607,011)		
Subtotal	(6,312,330)	(425,433)	<u> </u>	(6,737,763)		
Net Capital Assets Being Depreciated	6,528,660	(340,242)	<u> </u>	6,188,418		
Capital Assets – Net	<u>\$ 8,648,841</u>	<u>\$ (238,981</u> )	<u>\$ (40,000</u> )	<u>\$ 8,369,860</u>		

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities		
General Government	\$	54,873
Public Safety		34,370
Public Works		110,703
Recreation and Culture		173,663
Capital assets held by the City's internal service funds are		
charged to the various functions based on their usage of the assets		51,824
Total Depreciation Expense - Governmental Activities	<u>\$</u>	425,433

## NOTE 4 - CAPITAL ASSETS (Continued)

	Beginning Balances	Additions	Deductions/ Adjustments	Ending Balances
<b>Business-type Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 197,653	\$ -	\$ -	\$ 197,653
Construction in Progress	<u> </u>	745,824		745,824
Subtotal	197,653	745,824	<u> </u>	943,477
Capital assets being depreciated:				
Buildings	8,352,884	-	-	8,352,884
Machinery and Equipment	395,555	-	-	395,555
Water	11,043,467	43,736	-	11,087,203
Sewer	9,575,161	-	-	9,575,161
Marina	8,308,884			8,308,884
Subtotal	37,675,951	43,736		37,719,687
Less accumulated depreciation on:				
Buildings	(5,040,584)	(167,419)	-	(5,208,003)
Machinery and Equipment	(315,975)	(10,610)	-	(326,585)
Water	(5,494,236)	(224,356)	-	(5,718,592)
Sewer	(1,846,105)	(227,194)	-	(2,073,299)
Marina	(3,237,427)	(209,140)	<u> </u>	(3,446,567)
Subtotal	(15,934,327)	(838,719)		(16,773,046)
Net Capital Assets Being Depreciated	21,741,624	(794,983)	<u>-</u>	20,946,641
Capital Assets - Net	<u>\$ 21,939,277</u>	<u>\$ (49,159</u> )	<u>\$                                    </u>	<u>\$ 21,890,118</u>
<b>Business - type Activities</b>				
Water			\$ 232,211	
Sewer			395,558	
Marina			209,140	
Golf Course			1,810	
Total Depreciation Expense – B	usiness - type Activ	vities	<u>\$ 838,719</u>	

#### NOTE 4 - CAPITAL ASSETS (Continued)

Capital asset activity of the Downtown Development Authority ("DDA") for the current year was as follows:

	Beginning Balances	Additions	Deductions	Ending Balances
Capital assets not being depreciated: Land	<u>\$ 182,626</u>	<u>\$</u>	<u>\$</u>	<u>\$ 182,626</u>
Subtotal	182.626		<u> </u>	182,626
Capital assets being depreciated:				
Buildings	226,043	-	-	266,043
Equipment	191,155	10,938	-	202,093
Land Improvements	1,663,727	132,444		1,796,171
Subtotal	2,120,925	143,382	<del>_</del>	2,264,307
Less accumulated depreciation:				
Buildings	(43,365)	(9,386)	-	(52,751)
Equipment	(100,335)	(38,997)	-	(139,332)
Land Improvements	(1,326,499)	(4,454)		(1,330,953)
Subtotal	(1,470,199)	(52,837)	<del>_</del>	(1,523,036)
Net Capital Assets Being Depreciated	650,726	90,545	<u> </u>	741,271
Capital assets – Net of depreciation	<u>\$ 833,352</u>	<u>\$ 90,545</u>	<u>\$</u>	<u>\$ 923,897</u>

Depreciation expense was charged to the Downtown Development Authority in the amount of \$52,837.

#### NOTE 5 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The City reports interfund balances between many of its funds. Some of the balances are considered immaterial and are aggregated into a single column or row. The total of all balances agrees with the sum of interfund balances presented in the statements of net position/balance sheet for governmental funds, proprietary funds, and fiduciary funds. Interfund transactions resulting in interfund receivables and payables are as follows:

DS		DUE FROM OTHER FUN	
DUE TO HER FUN		Nonmajor Enterprise	
OT	General Fund	<u>\$ 7</u>	41

All balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### **NOTE 5 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) moves receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

		TRANSFERS IN										
E		_(	General		onmajor ernmental		Water		onmajor nterprise		Internal Service	 Total
OUT	General	\$	62,580	\$	98,611	\$	41,400	\$	10,000	\$	30,000	\$ 242,591
S	Major Street		12,180		-		-		-		-	12,180
ER	Local Street		6,030		-		-		-		-	6,030
E	Nonmajor Governmental		17,000		6,175		-		-		-	23,175
TRANSFERS	Water		53,600		-		-		-		5,700	59,300
	Sewer		28,300		-		-		-		3,900	32,200
<b>H</b>	Marina		-		79,500		-		-		-	79,500
	Internal Service				22,320						-	 22,320
	Total	<u>\$</u>	179,690	<u>\$</u>	206,606	\$	41,400	\$	10,000	<u>\$</u>	39,600	\$ 477,296

#### NOTE 6 - LONG-TERM DEBT

The government issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. City contractual agreements and installment purchase agreements are also general obligations of the government.

Bond and contractual obligation activity can be summarized as follows:

	eginning Balance	Increases Adjustmen		Decreases/ Adjustments	 Ending Balance	Due Within ne Year
<b>Governmental Activities</b> 2011 General Obligation Building Authority Refunding of 2001 issue, due in annual installments of \$15,000 to \$80,000 through September 2026, plus interest at 3.50% to 4.75%, payable semi-annually.	\$ 535,000	\$	_	\$ 55,000	\$ 480,000	\$ 60,000
Installment Loan to First National Bank, payable in annual installments of \$6,398 through August 2036, plus interest at 3.25% annually, secured by equipment.	86,158		-	3,601	82,557	3,714
Installment Loan First National Bank, payable in annual installments of \$5,817 through August 2036, plus interest of 3.25%. Secured by equipment.	78,323		-	3,271	75,052	3,376

## NOTE 6 - LONG-TERM DEBT (Continued)

	Beginning Balance	Increases/ Adjustments	Decreases/ Adjustments	Ending Balance	Due Within One Year
<b>Governmental Activities (Continued)</b> Installment Loan First National Bank, payable in annual installments of \$9,708 to \$10,221 through March 2020, plus interest of 2.610%. Secured by equipment.	20,182	-	9,962	10,220	10,220
Installment Loan Agreement Central Savings Bank, payable in annual installments of \$4,463 to \$5,701 through October 2026, plus interest of 2.625%. Secured by equipment.	48,724	-	5,136	43,588	5,204
2015 USDA Capital Improvement Bonds, payable in annual installments of \$8,000 to \$12,000 through October 2015, plus interest of 3.625% annually.	74,000	-	9,000	65,000	10,000
2014 USDA Capital Improvement Bonds, payable in annual installments of \$10,000 to \$80,000 through September 2026, plus interest from 3.5% to 4.75%, annually.	740,000	-	20,000	720,000	20,000
2019 Ambulance installment note payable First National Bank, payable in annual installments of \$52,755 to \$56,243 through 2021, plus interest of 3.253% annually.	163,468	-	104,658	58,810	56,243
2019 Bobcat installment note payable Central Savings Bank, payable in annual installments of \$14,192 through 2023, including interest of 3.790% annually.	64,034	-	12,264	51,770	12,228
2019 USDA Capital Improvement Bonds Series 2019A, payable in annual installments of \$49,000 to \$111,000 through 2049, plus interest of 3.00% annually.	-	124,000	-	124,000	-
2019 USDA Capital Improvement Bonds Series 2019B, payable in annual installments of \$6,000 to \$12,000 through 2048, plus interest of 3.00% annually.	-	15,000	-	15,000	6,000
Vested Employee Benefits – (net)	237,144		715	236,429	
Total Governmental Activities – Long-Term Debt	2,047,033	139,000	223,607	1,962,426	186,985

## NOTE 6 - LONG-TERM DEBT (Continued)

	Beginning Balance	Increases/ Adjustments	Decreases	Ending Balance	Due Within <u>One Year</u>
<b>Business-type Activities</b> 2015 Revolving Sewer Fund Loan, due in annual installments of \$61,561 to through 2041, plus interest at 2.50%, payable semi-annually.	1,485,108	-	65,000	1,420,108	65,000
2008 Revolving Sewer Fund Loan, due in annual installments of \$155,000 to \$240,000 through October 2029, plus interest at 2.50%, payable semi-annually.	2,325,000	-	185,000	2,140,000	190,000
2000 Water Supply System Revenue Bonds, due in annual installments of \$42,000 to \$142,000 through July 2040, plus interest at 4.50%, payable semi- annually.	2,011,000	-	55,000	1,956,000	58,000
2012 Water Supply System Revenue Refunding of the 2002 issue, due in annual installments of \$175,000 to \$265,000 through January 2020, plus interest at 2.00% to 3.00%, payable semi-annually.	530,000	-	265,000	265,000	265,000
2010 USDA Rural Development Sewer Capital Improvement Project Bonds, due in annual installments of \$32,000 to \$101,000 through 2050, plus interest at 2.25%, payable semi-annually.	2,041,000	_	49,000	1,992,000	50,000
2009 Sewage Disposal System Junior Lien Revenue Bonds, maturing serially to 2030, in annual amounts ranging from \$30,000 to \$40,000, plus interest at 2.50%, payable semi-annually.	430,771	_	35,000	395,771	35,000
1999 A Series Sewage Disposal Revenue Bonds, due in annual installments of \$13,000 to \$38,000 through December 2038, plus interest at 4.50%, payable semi- annually.	524,000	-	17,000	507,000	17,000
1999 B Series Sewage Disposal Revenue Bonds, due in annual installments of \$2,000 to \$8,010 through December 2038, plus interest at 4.50%.	72,010	-	2,000	70,010	2,000

## NOTE 6 - LONG-TERM DEBT (Continued)

	Beginning Balance	Increases/ Adjustments	Decreases	Ending Balance	Due Within <u>One Year</u>
<b>Business-type Activities (Continued)</b> 2018 State Infrastructure Loan, payable in annual installments of \$9,759 to \$13,819 through May 2032, plus interest of 2.5%.	103,126	-	6,479	96,647	6,422
2018 Installment Loan Payable, First National Bank, due in monthly installments of \$535, including interest of 2.60%, through October 2022.	22,981	-	5,807	17,174	6,026
2019 USDA Capital Improvement Bond, due in annual installments of \$20,000 to \$57,000 through 2058, plus interest of 4.50%.	-	767,000	20,000	747,000	21,000
Premium on 2012 Water Supply System Revenue Refunding Bonds	15,458		7,728	7,730	7,730
Total Business – type Activities – Long-Term Debt	9,560,454	767,000	713,014	9,614,440	723,178
Total Long-Term Debt	<u>\$ 11,607,487</u>	<u>\$ 906,000</u>	<u>\$ 936,621</u>	<u>\$ 11,576,866</u>	<u>\$ 910,162</u>

Vested employee benefits are generally liquidated by the General Fund for all governmental activities, business-type activities and the component unit.

Annual debt service requirements to maturity for the above obligations are as follows:

	 Governmental Activities		Business-type Activities		ctivities		
Year End December 31	 Principal		Interest		Principal		Interest
2020	\$ 186,984	\$	67,656	\$	723,178	\$	305,582
2021	172,852		59,282		460,776		288,167
2022	175,073		51,491		470,704		274,344
2023	152,888		44,403		482,916		260,200
2024	114,540		38,316		494,089		245,647
2025-2029	348,274		127,520		2,690,195		994,966
2030-2034	192,097		84,753		1,641,465		629,367
2035-2039	188,289		50,229		1,616,117		325,143
2040-2044	195,000		17,413		781,000		91,205
2045-2049	-		-		254,000		10,506
Total	\$ 1,725,997	\$	541,063	\$	9,614,440	\$	3,425,127

#### NOTE 7 - EMPLOYEE RETIREMENT AND BENEFIT SYSTEMS

#### Description of Plan and Plan Assets

The City is in an agent multiple-employer defined benefit pension plan with the Municipal Employees' Retirement System (MERS). The system provides the following provisions: normal retirement, deferred retirement and service retirement to plan members and their beneficiaries. The service requirement is computed using credited service at the time of termination of membership multiplied by the sum of 1.50% and 2.5% for officers times the final compensation (FAC). The most recent period of which actuarial data was available was for year ended December 31, 2018.

#### General Information about the Pension Plan

*Plan Description.* The employer's defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The employer participates in the Municipal Employees Retirement System (MERS) of Michigan. MERS is an agent multiple-employer, statewide public employee pension plan established by the Michigan Legislature under Public Act 135 of 1945 and administered by a nine-member Retirement Board. MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the MERS website at www.mersofmich.com.

01 – Gnrl Union: Closed to new hires, linked to Division 12				
	2018 Valuation			
Benefit Multiplier:	2.50% Multiplier (80% max)			
Normal Retirement Age:	60			
Vesting:	10 Years			
Early Retirement (Unreduced):	55/25			
Early Retirement (Reduced):	50/25			
	55/15			
Final Average Compensation:	5 years			
<b>COLA for Future Retirees:</b>	2.50% (Non-Compound)			
<b>COLA for Current Retirees:</b>	2.50% (Non-Compound)			
Employee Contributions:	0%			
Act 88:	Yes (Adopted 6/5/1972)			
02 – Pol/Fire: Closed to new hires	s, linked to Division 20			
	2018 Valuation			
Benefit Multiplier:	2.50% Multiplier (80% max)			
Normal Retirement Age:	60			
÷				
Vesting:	10 Years			
Vesting: Early Retirement (Unreduced):	10 Years 25 and Out			
8	10 10010			
Early Retirement (Unreduced):	25 and Out			
Early Retirement (Unreduced): Early Retirement (Reduced):	25 and Out 55/15			
Early Retirement (Unreduced): Early Retirement (Reduced): Final Average Compensation:	25 and Out 55/15 3 years			
Early Retirement (Unreduced): Early Retirement (Reduced): Final Average Compensation: COLA for Future Retirees:	25 and Out 55/15 3 years 2.50% (Non-Compound)			

#### **NOTE 7 - EMPLOYEE RETIREMENT AND BENEFIT SYSTEMS (Continued)**

#### 10 – Gnrl NonUn: Closed to new hires, linked to Division 11

	2018 Valuation
Benefit Multiplier:	2.50% Multiplier (80% max)
Normal Retirement Age:	60
Vesting:	10 Years
Early Retirement (Unreduced):	55/15
Early Retirement (Reduced):	50/25
Final Average Compensation:	5 years
<b>COLA for Future Retirees:</b>	2.50% (Non-Compound)
<b>COLA for Current Retirees:</b>	2.50% (Non-Compound)
<b>Employee Contributions:</b>	0%
Act 88:	Yes (Adopted 6/5/1972)

# 11 – General non-union at 1/1/2012: Open Division, linked to Division 10

DIVISION IV	
	2018 Valuation
Benefit Multiplier:	1.50% Multiplier (no max)
Normal Retirement Age:	60
Vesting:	10 Years
Early Retirement (Unreduced):	-
Early Retirement (Reduced):	50/25
	55/15
Final Average Compensation:	5 years
<b>Employee Contributions:</b>	0%
Act 88:	Yes (Adopted 6/5/1972)

12 – General Union after 1/1/2013: Open Division, linked to Division 01

	2018 Valuation
Benefit Multiplier:	1.50% Multiplier (no max)
Normal Retirement Age:	60
Vesting:	10 Years
Early Retirement (Unreduced):	55/25
Early Retirement (Reduced):	50/25
	55/15
Final Average Compensation:	5 years
<b>COLA for Future Retirees:</b>	2.50% (Non-Compound)
<b>Employee Contributions:</b>	0%
Act 88:	Yes (Adopted 6/5/1972)

#### **NOTE 7 - EMPLOYEE RETIREMENT AND BENEFIT SYSTEMS (Continued)**

20 – Police/Fire after 01/01/201	3: Open Division, linked to				
Division 02					
	2018 Valuation				
Benefit Multiplier:	1.50% Multiplier (80% max)				
Normal Retirement Age:	60				
Vesting:	10 Years				
Early Retirement (Unreduced):	55/25				
Early Retirement (Reduced):	50/25				
	55/15				
Final Average Compensation:	5 years				
<b>COLA for Future Retirees:</b>	2.50% (Non-Compound)				
<b>Employee Contributions:</b>	0%				
Act 88:	Yes (Adopted 6/5/1972)				

#### Employees Covered by Benefit Terms

At December 31, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	34
Inactive employees entitled to but not yet receiving benefits	5
Active employees	31
	70

#### **Funding Policy**

The obligation to contribute to and maintain the system for these employees was established by negotiation with the City's competitive bargaining unit and personnel policy, which require employees to contribute to the plan. The City is required to contribute at an actuarially determined rate.

The monthly employer contribution rate at December 31, 2019 is as follows:

General Union	\$ 14,966
Police/Fire	6,499
General Non-Union	12,947
General Non-Union	847
General Union After	1,970
Police/Fire After	433

#### Net Pension Liability

The City's net pension liability was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions. The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 %
Salary increases	3.75 %, in the long term
Investment rate of return	7.75 %, net of investment expense,
	including inflation

#### NOTE 7 - EMPLOYEE RETIREMENT AND BENEFIT SYSTEMS (Continued)

Mortality rates used were based on the RP 2014 Group Annuity Mortality Table of a 50% Male and 50% Female blend

The actuarial assumptions used in valuation were based on the results of the most recent actuarial experience study of 2009-2013.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Asset Class	Target Anocation	Keal Kale of Keluili
Global Equity	55.5%	3.41%
Global Fixed Income	18.5%	0.24%
Private Investments	26.0%	1.60%

*Discount Rate.* The discount rate used to measure the total pension liability is 8.00%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Changes in the Net Pension Liability:**

	Increases (Decreases)					
	Te	otal Pension Liability		n Fiduciary et Position		let Pension Liability
Balances at December 31, 2018	\$	12,500,378	\$	6,828,242	\$	5,672,136
Service cost		136,812		-		136,812
Interest on total pension liability		971,145		-		971,145
Changes in benefits		-		-		-
Difference between expected and actual experience		287,442		-		287,442
Changes in assumptions		-		-		-
Employer contributions		-		509,310		(509,310)
Employee contributions		-		1,536		(1,536)
Net investment income		-		911,769		(911,769)
Benefit payments, including employee refunds		(858,946)		(858,946)		-
Administrative expense		-		(15,703)		15,703
Other changes		25,811		-		25,811
Net changes		562,264		547,966		14,298
Balances as of December 31, 2019	\$	13,062,642	\$	7,376,208	\$	5,686,434

#### **NOTE 7 - EMPLOYEE RETIREMENT AND BENEFIT SYSTEMS (Continued)**

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 8.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.00%) or 1-percentage-point higher (9.00%) than the current rate:

	1% Decrease	<b>Current Discount Rate</b>	1% Increase		
	(7.00%)	(8.00%)	(9.00%)		
City's net pension liability	\$7,114,112	\$5,686,434	\$4,476,186		

*Pension plan fiduciary net position.* Detailed information about the pension plan's fiduciary net position is available in the separately issued MERS financial report.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2019, the City recognized pension expense of \$1,004,303. At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Οι	Deferred Itflows of esources	Inflo	erred ws of urces
Difference between expected and actual experience Changes in assumptions Net difference between projected and actual earnings	\$	273,670	\$	-
on pension plan investments		32,032		
Total	\$	305,702	\$	-

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recorded in pension expense as follows:

Year Ended December 31:	
2020	72,427
2021	139,723
2022	169,565
2023	(76,013)

#### NOTE 8 - OTHER POST EMPLOYMENT BENEFITS

*Plan Description.* The City administers a single-employer healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees through the City's group health insurance plan, which covers both active and retired members. Benefit provisions are established through negotiations between the City and employees. The Retiree Health Plan does not issue a publicly available financial report. No assets are accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4.

*Funding Policy*. Currently the city does not pre-fund retiree health benefits and instead provides for benefits on a pay-as-you-go basis.

#### Employees Covered by Benefit Terms

As of Actuarial date 1/1/18, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	22
Inactive employees entitled to but not yet receiving benefits Active employees	15
Total participants covered by OPEB Plan	37

The City's OPEB Plan is closed to new entrants.

#### Total OPEB Liability and Net OPEB Liability

The City's total OPEB liability of \$1,710,817 was measured as of December 31, 2018, and was determined by an actuarial valuation as of January 1, 2018.

#### Actuarial assumptions and other inputs.

The total OPEB liability in the January 1, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Discount Rate	4.10%
2018 Current Year Trend (Pre 65/Post 65)	1.05% / (16.35%)
2019 Trend	9.50%
Decrement	0.50%
Ultimate Trend	5.0%
Salary Increases	2.00%
Actuarial Cost Method	Entry Age Normal

The discount rate was based on the index provided by Bond Buyer 20-Bond General Obligation Index based on the 20-year AA municipal bond rate as of January 1, 2019.

Mortality rates: SOA RP-2014 Total Dataset Mortality with Scale MP-2018 (Base Year 2006)

#### **NOTE 8 - OTHER POST EMPLOYMENT BENEFITS (Continued)**

#### **Changes in the Total OPEB Liability**

	Total OPEB Liability		Plan Fiduciary Net Position		Net OPEB Liability	
Balances at December 31, 2018	\$	1,713,238	\$	_	\$	1,713,238
Service cost		18,142		-		18,142
Interest		68,419		-		68,419
Assumption Changes		-		-		-
Contributions - Employer		-		88,982		(88,982)
Benefit payments		(88,982)		(88,982)		-
Administrative expense		-				-
Net changes		(2,421)		-		(2,421)
Balances as December 31, 2019	\$	1,710,817	\$		\$	1,710,817

#### Sensitivity of the total OPEB liability to changes in the discount rate.

The December 31, 2018 valuation was prepared using a discount rate of 4.10%. If the discount rate were 1% higher than what was used it this valuation, the net OPEB Liability would decrease. If the discount rate were 1% lower than was used in this valuation, the net OPEB Liability would increase.

	1% Decrease	<b>Current Discount Rate</b>	1% Increase
Net OPEB liability	\$1,859,075	\$1,710,817	\$1,597,942

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate.

The December 31, 2018 valuation was prepared using a discount rate of 1.05% / (16.35%) pre 65 / post 65. If the trend rate were 1% higher than what was used it this valuation, the net OPEB Liability would increase. If the trend rate were 1% lower than was used in this valuation, the net OPEB Liability would decrease.

	1% Decrease	<b>Current Discount Rate</b>	1% Increase
Net OPEB liability	\$1,384,616	\$1,710,817	\$2,048,813

For the year ended December 31, 2019, the County recognized an OPEB expense as follows:

Service Cost	\$ 18,142
Interest on total OPEB liability	68,419
Deferred outflows/inflows from assumption changes	 (48,206)
Net OPEB Expense	\$ 38,355

#### **NOTE 9 - OTHER POST EMPLOYMENT BENEFITS (Continued)**

Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31:	
2020	48,206
2021	48,206
2022	3,855
Total	\$ 100,267

#### **NOTE 9 - RISK MANAGEMENT**

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City was unable to obtain general liability insurance at a cost it considered to be economically justifiable. The City joined together with other governments and created a public entity risk pool currently operating as a common risk management and insurance program. The City pays an annual premium to the pool for its automobile, property, and general liability insurance coverage. The agreement provides that the pool will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of \$25,000 for each insured event.

The pooling agreement allows for the pool to make additional assessments to make the pool self-sustaining. The City is unable to provide an estimate of the amounts of any potential additional assessments.

The City continues to carry commercial insurance for all other risks and loss. The City has had no settled claims resulting from these risks that exceeded their commercial coverage in any of the past three years.

#### NOTE 10 - EXCESS EXPENDITURES OVER APPROPRIATIONS

Public Act 2 of 1968, as amended provides that a local unit shall not incur expenditures in excess of the amount appropriated. In the body of the financial statements, the City's actual expenditures were in excess of amounts appropriated as follows:

	Appi			mount of penditures	Budget Variance
General Fund: General Government	\$	654,940	\$	695,314	\$ (40,374)

#### NOTE 11 - RESTATEMENT

	Governmental Net Position
Beginning net position as previously stated at January 1, 2019	\$ 4,561,056
Restatement of Net Position – for adjustment of long-term debt	23,245
Beginning net position as restated at January 1, 2019	<u>\$ 4,581,301</u>
	Business-Type Net Position
Beginning net position as previously stated at January 1, 2019	\$ 13,758,371
Restatement of Net Position – for adjustment of long-term debt	(40,000)
Beginning net position as restated at January 1, 2019	<u>\$ 13,718,371</u>

#### NOTE 12 - SUBSEQUENT EVENT

The COVID-19 outbreak in the United States has caused business disruption through mandated and voluntary closings of local units of government. While the disruption is currently expected to be temporary, there is considerable uncertainty around the duration of the closings. Therefore, the City expects this matter to negatively impact its operating results. However, the related financial impact and duration cannot be reasonably estimated at this time.

**Required Supplementary Information** 

# Required Supplementary Information Employee Retirement and Benefit Systems Schedule of Changes in Pension Liability For the Year Ended December 31, 2019

	2019	2018	2017	2016	2015
Total pension liability					
Service cost	\$ 136,812	\$ 117,039	\$ 124,471	\$ 121,656	\$ 117,999
Interest	971,145	936,705	921,588	858,648	827,267
Difference between expected					
and actual experience	287,442	169,315	(106,275)	106,359	(15,708)
Changes in assumptions	-	-	-	640,117	-
Other Changes	25,811	29,490	(38,389)	(17,146)	-
Benefit payments, including					
refund of member contributions	(858,946)	(804,931)	(615,324)	(579,952)	(523,877)
Net change in total pension liability	562,264	447,618	286,071	1,129,682	405,681
Total pension liability - beginning	12,500,378	12,052,760	11,766,689	10,637,007	10,231,326
Total pension liability - ending	\$13,062,642	\$12,500,378	\$12,052,760	\$11,766,689	\$ 10,637,007
Plan fiduciary net position					
Contributions - employer	\$ 509,310	\$ 413,428	\$ 381,917	\$ 329,047	\$ 300,727
Contributions - employee	1,536	2,056	1,976	1,897	2,690
Net investment income	911,769	(283,500)	899,933	721,074	(99,000)
Benefit payments, including					
refunds of member contributions	(858,946)	(804,931)	(615,324)	(579,951)	(523,877)
Administrative expense	(15,703)	(14,327)	(14,257)	(14,242)	(14,652)
Other Changes	-	(2)			
Net change in plan fiduciary net position	547,966	(687,276)	654,245	457,825	(334,112)
Plan fiduciary net position - beginning	6,828,242	7,515,518	6,861,273	6,403,448	6,737,560
Plan fiduciary net position - ending	\$ 7,376,208	\$ 6,828,242	\$ 7,515,518	\$ 6,861,273	\$ 6,403,448
City's net pension liability - ending	\$ 5,686,434	\$ 5,672,136	\$ 4,537,242	\$ 4,905,416	\$ 4,233,559
Plan fiduciary net position as a percentage of the total pension liability	56%	55%	62%	58%	60%
Covered - employee payroll	\$ 1,364,159	\$ 1,122,251	\$ 1,135,338	\$ 1,114,150	\$ 1,054,102
City's net pension liability as a percentage of covered-employee payroll	417%	505%	400%	440%	402%

# Rquired Supplementary Information Employee Retirement and Benefit Systems Schedule of Employer Contributions For the Year Ended December 31, 2019

	2019 2018		2017	2016	2015
Actuarially determined contribution	\$ 451,944	\$ 410,796	\$ 329,048	\$ 300,728	\$ 324,396
Contributions in relation to the actuarially determined contribution	509,310	413,428	381,917	329,047	300,727
Contribution deficiency (excess)	\$ (57,366)	\$ (2,632)	\$ (52,869)	\$ (28,319)	\$ 23,669
Covered - employee payroll	\$ 1,364,159	\$ 1,122,251	\$ 1,135,338	\$ 1,114,150	\$ 1,054,102
Contributions as a percentage of covered-employee payroll	37%	37%	34%	30%	29%

## Notes to Schedule:

Actuarially determined contribution rates are calculated as of December 31st, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	22 years
Asset valuation method	5-years smoothed market
Inflation	2.50%
Salary increases	3.75%, average, including inflation
Investment rate of return	7.75%
Retirement age	Varies depending on plan adoption
Mortality	50% Female/50% Male RP-2014 Group
	Annuity Mortality Table

# Required Supplementary Information Employee Retirement and Benefit Systems Schedule of Changes in the OPEB Liability and Related Ratios Year Ended December 31, 2019

	2019				
Total OPEB Liability - Beginning of Year	\$ 1,713,238	\$	1,909,429		
Service cost	18,142		21,751		
Interest	68,419		64,214		
Assumption changes and differences	-				
between actual and expected experience			(196,679)		
Benefit payments	 (88,982)		(85,477)		
OPEB Liability - End of Year	\$ 1,710,817	\$	1,713,238		
Plan fiduciary net position					
Contributions - employer	\$ 88,982	\$	85,477		
Net investment income	-		-		
Benefit payments	(88,982)		(85,477)		
Administrative expense	 -		-		
Net change in plan fiduciary net position	-		-		
Plan fiduciary net position - Beginning of Year	 -		-		
Plan fiduciary net position - End of Year	\$ -	\$	-		
Net OPEB liability - End of Year	\$ 1,710,817	\$	1,713,238		
Plan fiduciary net position as a percentage of the total OPEB liability	0%		0%		
Covered Payroll	\$ 784,905	\$	769,515		
Net OPEB liability as a percentage of covered payroll	217.96%		222.64%		
Schedule of Employer Contributions					
Service cost	\$ 18,142	\$	21,750		
30 year amortization of NOL at 8.0%	96,334		99,613		
Actuarially determined contribution	 114,476		121,363		
Actual Contribution	 88,982		85,477		
Contribution deficiency/(excess)	\$ 25,494	\$	35,886		
Covered Payroll	\$ 784,905	\$	769,515		
ADC as a percentage of payroll	14.58%		15.77%		
Key Assumptions:					

Census Collection Date	January 1, 2018
Discount rate	4.10%
Year 1 per 65/post 65 inflation rates (Medical/RX)	1.05% / (16.35%)
Year 2 inflation rate	9.50%
Ultimate inflation rate	5.00%
Year Ultimate inflation rate is reached	2028
Actuarial Cost Method	Entry age normal (percent of salary)

# Required Supplementary Information Budgetary Comparison Schedule General Fund For the Year Ended December 31, 2019

	Budgeted	Amounts		Variance with Final Budget - Positive
REVENUES: Taxes Licenses and Permits State Sources Local Sources Charges for Services Rentals Interest Earnings Other Revenue TOTAL REVENUES EXPENDITURES: Legislative: City Commission General Government: City Manager Board of Review City Assessor City Attorney City Clerk/Treasurer Elections City Hall & Grounds Non-Departmental Total General Government Public Safety: Police Safety & Health Planning & Zoning Fire	Original	Final	Actual Amounts	(Negative)
REVENIJES:	Original	1 mai	Actual Amounts	(ivegative)
	\$ 1,172,249	\$ 1,178,679	\$ 1,181,353	\$ 2,674
	4,800	8,909	6,452	(2,457)
	226,500	239,111	254,412	15,301
	8,500	15,000	25,370	10,370
	62,050	73,285	72,411	(874)
-	21,600	25,720	25,722	2
	1,800	6,450	7,762	1,312
Other Revenue	143,900	202,030	177,483	(24,547)
TOTAL REVENUES	1,641,399	1,749,184	1,750,965	1,781
EXPENDITURES:				
Legislative:				
City Commission	22,820	22,820	23,169	(349)
General Government:				
	172,840	188,810	189,874	(1,064)
Board of Review	2,090	2,090	1,227	863
•	54,850	79,850	78,778	1,072
City Attorney	19,000	19,000	56,538	(37,538)
City Clerk/Treasurer	193,850	210,265	215,804	(5,539)
Elections	4,075	4,075	3,707	368
City Hall & Grounds	33,200	33,200	32,602	598
Non-Departmental	66,850	117,650	116,784	866
Total General Government	546,755	654,940	695,314	(40,374)
Public Safety:				
Police	432,611	477,686	492,638	(14,952)
Safety & Health	400	400	321	79
Planning & Zoning	5,080	1,580	970	610
Fire	97,625	97,625	88,769	8,856
Total Public Safety	535,716	577,291	582,698	(5,407)

# Required Supplementary Information Budgetary Comparison Schedule General Fund For the Year Ended December 31, 2019

				Variance with Final Budget -
	Original	l Amounts Final	Actual Amounts	Positive (Negative)
Public Works:	Oligiliai	Tilldi	Actual Alloulits	(Negative)
DPW	106,950	123,880	127,511	(3,631)
Sidewalks	2,573	2,573	4,989	(2,416)
Engineering	4,000	-	-	-
Garbage Collection	2,500	2,500	3,072	(572)
Street Lighting	41,000	41,000	38,745	2,255
Total Public Works	157,023	169,953	174,317	(4,364)
Recreation and Culture:				
Park Maintenance	49,543	93,043	91,795	1,248
Boat Launch	4,970	3,310	2,881	429
General Recreation and Culture	73,300	79,500	79,422	78
Total Recreation and Culture	127,813	175,853	174,098	1,755
Debt Service	10,488	10,488	10,488	
Other Expenditures:				
Insurance and Bonds	25,000	25,000	16,655	8,345
Fringe Benefits	92,300	95,600	94,135	1,465
General Appropriations	20,000	20,000	18,000	2,000
Total Other Expenditures	137,300	140,600	128,790	11,810
TOTAL EXPENDITURES	1,537,915	1,751,945	1,788,874	(36,929)
EXCESS OF REVENUES OVER (UNDER)				
EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)	103,484	(2,761)	(37,909)	(35,148)
OTHER FINANCING SOURCES (USES):				
Transfers In	144,390	189,390	179,690	(9,700)
Transfers Out	(228,449)	(228,449)	(242,591)	(14,142)
TOTAL OTHER FINANCING SOURCES (USES)	(84,059)	(39,059)	(62,901)	(23,842)
NET CHANGE IN FUND BALANCES	\$ 19,425	\$ (41,820)	(100,810)	\$ (58,990)
FUND BALANCES BEGINNING OF YEAR			1,547,969	
FUND BALANCES END OF YEAR			\$ 1,447,159	

# Required Supplementary Information Budgetary Comparison Schedule Major Streets Fund For the Year Ended December 31, 2019

								ance with l Budget -
		Budgeted	Amo	unts			Р	ositive
	0	Driginal		Final	Actu	al Amounts	(N	egative)
REVENUES:								
Taxes	\$	56,200	\$	56,200	\$	53,103	\$	(3,097)
State Sources		263,978		329,793		346,372		16,579
Local Sources				11,500		11,500		-
Interest Earnings		1,000		2,260		2,793		533
TOTAL REVENUES		329,428		399,753		413,768		14,015
EXPENDITURES:								
Public Works		316,603		386,738		352,474		34,264
TOTAL EXPENDITURES		316,603		386,738		352,474		34,264
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES BEFORE OTHER								
FINANCING SOURCES (USES)		12,825		13,015		61,294		48,279
OTHER FINANCING SOURCES (USES):								
Transfers Out		(12,180)		(12,180)		(12,180)		
NET CHANGE IN FUND BALANCES	\$	645	\$	835		49,114	\$	48,279
FUND BALANCES BEGINNING OF YEAR						437,747		
FUND BALANCES END OF YEAR					\$	486,861		

# Required Supplementary Information Budgetary Comparison Schedule Local Streets Fund For the Year Ended December 31, 2019

								ance with l Budget -
		Budgeted	Amo	unts				ositive
	C	Driginal		Final	Actu	al Amounts	(N	egative)
REVENUES:								<u> </u>
Taxes	\$	55,762	\$	55,762	\$	53,103	\$	(2,659)
State Sources		88,171		128,952		122,676		(6,276)
Local Sources		8,250		11,500		11,500		-
Charges for Services		300		300		-		(300)
Interest Earnings		370		1,070		1,253		183
Other Revenue		100		100		-		(100)
TOTAL REVENUES		152,953		197,684		188,532		(9,152)
EXPENDITURES:								
Public Works		142,358		228,764		226,439		2,325
TOTAL EXPENDITURES		142,358		228,764		226,439		2,325
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)		10,595		(31,080)		(37,907)		(6,827)
Indivente sources (cses)		10,575		(51,000)		(37,507)		(0,027)
OTHER FINANCING SOURCES (USES):								
Transfers Out		(6,030)		(6,030)		(6,030)		
NET CHANGE IN FUND BALANCES	\$	4,565	\$	(37,110)		(43,937)	\$	(6,827)
FUND BALANCES BEGINNING OF YEAR						197,098		
FUND BALANCES END OF YEAR					\$	153,161		

**Other Information** 

# Schedule of Bond Covenant Cash Reserves Required and Actual Balances December 31, 2019

Water Fund Destricted Cash	Required Balance	Actual Salance	
Water Fund - Restricted Cash Operation and Maintenance Funds	\$ 183,524	\$ 183,524	
Bond and Interest Redemption			
2000 Series Water Supply System Revenue Bonds	101,358	101,358	
2012 Series Water Supply System Revenue Bonds	226,988	226,988	
Bond Reserves			
2000 Series Water Supply System Revenue Bonds	146,000	146,000	
2012 Series Water Supply System Revenue Bonds	26,500	26,500	
Repair, Replacement and Improvement Accounts			
2000 Series Water Supply System Revenue Bonds	 85,560	 85,560	
	\$ 769,930	\$ 769,930	
Sewer Fund Restricted Cash			
Operation and Maintenance Funds	\$ 77,210	\$ 77,210	
Bond and Interest Redemption			
1999A / 1999B Series Sewage Disposal Revenue Bonds	22,483	22,483	
2009 Sewage Disposal System Junior Lien Revenue Bond	3,705	3,705	
2010 USDA Rural Development Sewer Capital Improvement Project Bonds - Net	8,317	8,317	
2008 Revolving Sewer Fund Loan	60,875	60,875	
2015 Revolving Sewer Fund Loan	57,423	57,423	
Bond Reserves			
1999A / 1999B Series Sewage Disposal Revenue Bonds	46,500	46,500	
2010 USDA Rural Development Sewer Capital Improvement Project Bonds	101,500	101,500	
2019 USDA Rural Development Sewer Capital Improvement Project Bonds	2,900	2,900	
Repair, Replacement and Improvement Accounts			
1999A / 1999B Series Sewage Disposal Revenue Bonds	221,146	221,146	
2010 USDA Rural Development Sewer Capital Improvement Project Bonds	215,676	215,676	
2019 USDA Rural Development Sewer Capital Improvement Project Bonds	 50,014	 50,014	
	\$ 867,749	\$ 867,749	

# Combining Balance Sheet Nonmajor Governmental Funds December 31, 2019

						S	pecial l	Revenue Fur	nds				
		Law Enforcement Library			Cemetery		Recreation Program		Community Center		Building Inspector		Fire
ASSETS:								<u> </u>				•	
Cash and Equivalents - Unrestricted	\$	119,573	\$	340,003	\$	42,460	\$	50,696	\$	91,745	\$	15,057	\$ -
Cash and Equivalents - Restricted		-		-		-		-		-		-	126,008
Accounts Receivable		-		-		1,300		-		17,854		-	-
Taxes Receivable		-		11,547		-		4,630		212		-	-
Prepaid Items		-		1,315		-		1,578		-		-	-
Due from Other Governmental Units		15,046		-				-		-		-	 
TOTAL ASSETS	\$	134,619	\$	352,865	\$	43,760	\$	56,904	\$	109,811	\$	15,057	\$ 126,008
LIABILITIES:													
Accounts Payable	\$	7,373	\$	984	\$	-	\$	25	\$	485	\$	-	\$ -
Accrued Liabilities		-		2,191		-		-		4,345		-	 -
TOTAL LIABILITIES		7,373		3,175		-		25		4,830			 -
FUND BALANCES:													
Nonspendable		-		1,315		-		1,578		-		-	-
Restricted		127,246		348,375		43,760		55,301		-		-	126,008
Assigned										104,981		15,057	 
TOTAL FUND BALANCES		127,246		349,690		43,760		56,879		104,981		15,057	 126,008
TOTAL LIABILITIES AND FUND BALANCES	\$	134,619	\$	352,865	\$	43,760	\$	56,904	\$	109,811	\$	15,057	\$ 126,008

# Combining Balance Sheet Nonmajor Governmental Funds December 31, 2019

	Debt Service Funds							Capital Project Funds							
	City Hall DPW Debt Fund			Building Authority		Ambulance		Fire Truck		Building Improvement		Dock No. 3 Improvements		BE Park	
ASSETS:															
Cash and Equivalents - Unrestricted	\$	6,784	\$	671	\$	30,046	\$	46	\$	39,948	\$	233,106	\$	71,193	
Cash and Equivalents - Restricted		-		-		-		-		-		-		-	
Accounts Receivable		-		-		3,484		-		-		-		-	
Taxes Receivable		-		-		-		-		-		-		-	
Prepaid Items		-		-		-		-		-		-		-	
Due from Other Governmental Units		-		-		-				-		-		-	
TOTAL ASSETS	\$	6,784	\$	671	\$	33,530	\$	46	\$	39,948	\$	233,106	\$	71,193	
LIABILITIES:															
Accounts Payable	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Accrued Liabilities				-										-	
TOTAL LIABILITIES				-				-				-			
FUND BALANCES:															
Nonspendable		-		-		-		-		-		-		-	
Restricted		6,784		671		33,530		46		39,948		233,106		71,193	
Assigned		-		-		-				-		-		-	
TOTAL FUND BALANCES		6,784		671		33,530		46		39,948		233,106		71,193	
TOTAL LIABILITIES AND FUND BALANCES	\$	6,784	\$	671	\$	33,530	\$	46	\$	39,948	\$	233,106	\$	71,193	

## Combining Balance Sheet Nonmajor Governmental Funds December 31, 2019

							Pe	ermanent	
		(	Capital	Project Fund	ds			Fund	
	(	Capital	Fire						
	Imp	provement		Hall	Wastewater		Perp	etual Care	
		Trust	Co	nstruction	Imp	provements	C	emetery	Total
ASSETS:									
Cash and Equivalents - Unrestricted	\$	49,384	\$	225,499	\$	410	\$	-	\$ 1,316,621
Cash and Equivalents - Restricted		-		-		-		25,000	151,008
Accounts Receivable		-		-		113,000		-	135,638
Taxes Receivable		-		-		-		-	16,389
Prepaid Items		-		-		-		-	2,893
Due from Other Governmental Units		-		-					 15,046
TOTAL ASSETS	\$	49,384	\$	225,499	\$	113,410	\$	25,000	\$ 1,637,595
LIABILITIES:									
Accounts Payable	\$	-	\$	-	\$	112,668	\$	-	\$ 121,535
Accrued Liabilities									 6,536
TOTAL LIABILITIES						112,668			 128,071
FUND BALANCES:									
Nonspendable		-		-		-		-	2,893
Restricted		49,384		225,499		742		25,000	1,386,593
Assigned									 120,038
TOTAL FUND BALANCES		49,384		225,499		742		25,000	 1,509,524
TOTAL LIABILITIES AND FUND BALANCES	\$	49,384	\$	225,499	\$	113,410	\$	25,000	\$ 1,637,595

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2019

	Special Revenue Funds								
	Law Enforcement	Library	Cemetery	Recreation Program	Community Center	Building Inspector	Fire		
<b>REVENUES:</b>									
Taxes	\$ -	\$ 79,190	\$ -	\$ 70,591	\$ -	\$ -	\$ -		
Federal Sources	128,330	-	-	-	-	-	-		
State Sources	33,450	3,554	-	-	-	-	-		
Local Sources	-	58,183	-	31,918	53,412	-	9,447		
Charges for Services	-	40,901	8,267	18,603	180,259	3,929	-		
Interest Earnings	-	2,255	625	243	572	-	567		
Other Revenue	2,959	8,572		3,165	27,183				
TOTAL REVENUES	164,739	192,655	8,892	124,520	261,426	3,929	10,014		
EXPENDITURES:									
General Government	-	-	10,709	-	-	-	-		
Public Safety	156,298	-	-	-	-	3,898	281		
Public Works	-	-	-	-	-	-	-		
Recreation and Culture	-	157,906	-	90,367	264,328	-	-		
Capital Outlay	-	-	-	-	-	-	-		
Debt Service					6,414				
TOTAL EXPENDITURES	156,298	157,906	10,709	90,367	270,742	3,898	281		
EXCESS OF REVENUES OVER (UNDER)									
EXPENDITURES BEFORE OTHER									
FINANCING SOURCES (USES)	8,441	34,749	(1,817)	34,153	(9,316)	31	9,733		
<b>OTHER FINANCING SOURCES (USES):</b>									
Bond Proceeds	-	-	-	-	-	-	-		
Capital Distribution	-	-	-	-	-	-	-		
Transfers In	-	-	6,180	-	26,175	3,000	7,303		
Transfers Out		(2,000	)	(8,675)	(2,500)				
TOTAL OTHER FINANCING SOURCES (USES)		(2,000	6,180	(8,675)	23,675	3,000	7,303		
NET CHANGE IN FUND BALANCES	8,441	32,749	4,363	25,478	14,359	3,031	17,036		
FUND BALANCES BEGINNING OF YEAR	118,805	316,941	39,397	31,401	90,622	12,026	108,972		
FUND BALANCES END OF YEAR	\$ 127,246	\$ 349,690	\$ 43,760	\$ 56,879	\$ 104,981	\$ 15,057	\$ 126,008		

## City of St. Ignace, Michigan

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2019

	Debt Service Funds			Capital Project Funds			
	City Hall DPW Debt Fund	Building Authority	Ambulance	Fire Truck	Building Improvement	Dock No. 3 Improvements	LBE Park Construction
REVENUES:							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Sources	-	-	-	-	-	-	-
State Sources	-	-	-	-	-	-	-
Local Sources	-	-	85,326	-	-	-	-
Charges for Services	-	-	-	-	-	-	-
Interest Earnings	20	-	-	-	353	-	-
Other Revenue	-		-	-	-	28,365	-
TOTAL REVENUES	20		85,326		353	28,365	
EXPENDITURES:							
General Government	-	-	-	-	-	-	-
Public Safety	-	-	-	-	-	-	-
Public Works	-	-	-	-	-	-	-
Recreation and Culture	-	-	-	-	-	5,728	1,297
Capital Outlay	-	-	-	-	-	25,496	695
Debt Service	56,955	79,462	109,716				
TOTAL EXPENDITURES	56,955	79,462	109,716			31,224	1,992
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER							
FINANCING SOURCES (USES)	(56,935)	(79,462)	(24,390)		353	(2,859)	(1,992)
<b>OTHER FINANCING SOURCES (USES):</b>							
Bond Proceeds	-	-	-	-	-	-	-
Capital Distribution	-	-	-	-	-	-	-
Transfers In	56,960	79,500	27,488	-	-	-	-
Transfers Out					(10,000)		
TOTAL OTHER FINANCING SOURCES (USES)	56,960	79,500	27,488		(10,000)		
NET CHANGE IN FUND BALANCES	25	38	3,098	-	(9,647)	(2,859)	(1,992)
FUND BALANCES BEGINNING OF YEAR	6,759	633	30,432	46	49,595	235,965	73,185
FUND BALANCES END OF YEAR	\$ 6,784	\$ 671	\$ 33,530	\$ 46	\$ 39,948	\$ 233,106	\$ 71,193

### Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2019

								rmanent Fund	
	Capital Improvement Trust		Н	ire all ruction	Wastewate Improvemen		Perpetual Care Cemetery		 Totals
REVENUES:									
Taxes	\$	-	\$	-	\$	-	\$	-	\$ 149,781
Federal Sources		-		-		-		-	128,330
State Sources Local Sources		-		-		-		-	37,004
		-		150,000		-		-	388,286 251,959
Charges for Services Interest Earnings		- 241		-		-		-	4,876
Other Revenue		241		-		-		-	70,244
Outer Revenue						-			 70,244
TOTAL REVENUES		241		150,000		-		-	 1,030,480
EXPENDITURES:									
General Government		-		-		-		-	10,709
Public Safety		-		37,502		-		-	197,979
Public Works		-		-	20,4	434			20,434
Recreation and Culture		-		-		-		-	519,626
Capital Outlay		-		101,261		-		-	127,452
Debt Service		-		-		-		-	 252,547
TOTAL EXPENDITURES				138,763	20,4	434			 1,128,747
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER									
FINANCING SOURCES (USES)		241		11,237	(20,4	434)		-	 (98,267)
OTHER FINANCING SOURCES (USES):									
Bond Proceeds		-		139,000		-		-	139,000
Capital Distribution		-		-	21,1	176		-	21,176
Transfers In		-		-		-		-	206,606
Transfers Out		-		-		-		-	 (23,175)
TOTAL OTHER FINANCING SOURCES (USES)		-		139,000	21,1	176		-	 343,607
NET CHANGE IN FUND BALANCES		241		150,237	5	742		-	245,340
FUND BALANCES BEGINNING OF YEAR		49,143		75,262		-		25,000	 1,264,184
FUND BALANCES END OF YEAR	\$	49,384	\$	225,499	\$ 7	742	\$	25,000	\$ 1,509,524

### Combining Statement of Net Position Internal Service Funds December 31, 2019

			Office Juipment	
	Equipment		 Pool	 Totals
ASSETS:				
Cash and Equivalents - Unrestricted	\$	274,250	\$ 47,859	\$ 322,109
Accounts Receivable		12,329	-	12,329
Prepaid Items		6,156	-	6,156
Capital Assets (Net of Accumulated Depreciation)		331,623	 1,845	 333,468
TOTAL ASSETS	\$	624,358	\$ 49,704	\$ 674,062
LIABILITIES:				
Accounts Payable	\$	13,410	\$ 223	\$ 13,633
Accrued Liabilities		3,154	-	3,154
Accrued Interest Payable		2,894	-	2,894
Installment Loans - due within one year		19,321	-	19,321
Installment Loans - due in more than one year		190,058	 -	 190,058
TOTAL LIABILITIES		228,837	 223	 229,060
NET POSITION:				
Net Investment in Capital Assets		122,244	1,845	124,089
Unrestricted		273,277	 47,636	 320,913
TOTAL NET POSITION		395,521	 49,481	 445,002
TOTAL LIABILITIES AND NET POSITION	\$	624,358	\$ 49,704	\$ 674,062

### Combining Statement of Revenues, Expenses and Changes in Net Position - Internal Service Funds For the Year Ended December 31, 2019

	Equipment	Office Equipment Pool	Totals
OPERATING REVENUES:			
Charges for Services	\$ 403,835	\$ 300	\$ 404,135
OPERATING EXPENSES:			
Personnel Services	86,151	-	86,151
Contracted Services	309	-	309
Insurance	14,990	-	14,990
Utilities	8,166	-	8,166
Repair and Maintenance	55,888	5,494	61,382
Supplies	50,732	-	50,732
Depreciation	50,242	1,582	51,824
Other Expenses	106	13,256	13,362
Total Operating Expenses	266,584	20,332	286,916
<b>OPERATING INCOME (LOSS)</b>	137,251	(20,032)	117,219
NON-OPERATING REVENUES (EXPENSES):			
Interest Expense	(7,687)		(7,687)
Total Nonoperating Revenues (Expenses)	(7,687)		(7,687)
Income (Loss) Before Transfers	129,564	(20,032)	109,532
TRANSFERS:			
Transfers In	10,000	29,600	39,600
Transfers (Out)	(22,320)		(22,320)
Total Transfers	(12,320)	29,600	17,280
CHANGE IN NET POSITION	117,244	9,568	126,812
NET POSITION, BEGINNING OF YEAR	278,277	39,913	318,190
NET POSITION, END OF YEAR	\$ 395,521	\$ 49,481	\$ 445,002

### Internal Service Funds Combining Statement of Cash Flows For the Year Ended December 31, 2019

	Equipment		Office uipment Pool	 Total
Cash Flows From Operating Activities:				
Receipts from Customers or Users	\$	403,259	\$ 300	\$ 403,559
Cash Paid to Vendors		(116,245)	(18,594)	(134,839)
Cash Paid to Employees Wages and Benefits		(84,231)	 -	 (84,231)
Net Cash Provided (Used) By Operating Activities		202,783	 (18,294)	 184,489
Cash Flows From Noncapital and Related Financing Activities:				
Transfers (Out) In		(12,320)	 29,600	 17,280
Net Cash Provided (Used) for Noncapital and Related Financing Activities		(12,320)	 29,600	 17,280
Cash Flows From Capital and Related Financing Activities:				
Capital Asset Purchases		(19,000)	-	(19,000)
Principal Payments		(19,136)	-	(19,136)
Interest Payments		(7,270)	 -	 (7,270)
Net Cash Provided (Used) by Capital and Related Financing Activities		(45,406)	 	 (45,406)
Net Increase (Decrease) in Cash		145,057	11,306	156,363
Cash and Equivalents at Beginning of Year		129,193	36,553	 165,746
Cash and Equivalents at End of Year	\$	274,250	\$ 47,859	\$ 322,109
Reconciliation of Operating Income (Loss) to				
Net Cash Provided (Used) by Operating Activities:				
Operating Income (Loss)	\$	137,251	\$ (20,032)	\$ 117,219
Adjustments to Reconcile Operating Income (Loss) to				
Net Cash Provided (Used) by Operating Activities:				
Depreciation Expense		50,242	1,582	51,824
Changes in Assets and Liabilities:				
Decrease (Increase) in Assets:				
Accounts Receivable		(576)	-	(576)
Prepaid Items		2,679	-	2,679
Increase (Decrease) in Liabilities:				
Accounts Payable		11,267	156	11,423
Accrued Liabilities	_	1,920	 -	 1,920
Net Cash Provided (Used) By Operating Activities	\$	202,783	\$ (18,294)	\$ 184,489

### Combining Statement of Net Position Nonmajor Enterprise Funds December 31, 2019

	BFI Garbage Collection		Golf Course		Totals	
ASSETS:						
Cash and Equivalents - Unrestricted	\$	42,075	\$	46,853	\$	88,928
Account Receivable		15,291		-		15,291
Due From Other Funds		-		741		741
Capital Assets (Not Depreciated)		-		43,039		43,039
Capital Assets (Net of Accumulated Depreciation)		-		12,690		12,690
Prepaid Items		-		1,578		1,578
TOTAL ASSETS	\$	57,366	\$	104,901	\$	162,267
LIABILITIES:						
Accounts Payable	\$	10,453	\$	4,107	\$	14,560
NET POSITION:						
Net Investment in Capital Assets		-		55,729		55,729
Unrestricted		46,913		45,065		91,978
TOTAL NET POSITION		46,913		100,794		147,707
TOTAL LIABILITIES AND NET POSITION	\$	57,366	\$	104,901	\$	162,267

### Combining Statement of Revenues, Expenses and Changes in Net Position - Nonmajor Enterprise Funds For the Year Ended December 31, 2019

	BFI Garbage Collection	Golf Course	Totals
OPERATING REVENUES:			
Sales and Charges for Services	\$ 124,548	\$ 92,543	\$ 217,091
Total Operating Revenues	124,548	92,543	217,091
OPERATING EXPENSES:			
Personnel Services	-	79,619	79,619
Contracted Services	124,272	1,783	126,055
Insurance	-	3,844	3,844
Repairs and Maintenance	-	6,841	6,841
Supplies	-	15,746	15,746
Utilities	-	14,693	14,693
Depreciation	-	1,810	1,810
Other Expenses		5,017	5,017
Total Operating Expenses	124,272	129,353	253,625
<b>OPERATING INCOME (LOSS)</b>	276	(36,810)	(36,534)
NON-OPERATING REVENUES (EXPENSES):			
Interest Income	-	972	972
Other		(26,804)	(26,804)
Total Non-operating Revenues (Expenses)		(25,832)	(25,832)
Income (Loss) Before Transfers	276	(62,642)	(62,366)
TRANSFERS:			
Transfers In		10,000	10,000
CHANGE IN NET POSITION	276	(52,642)	(52,366)
NET POSITION, BEGINNING OF YEAR	46,637	153,436	200,073
NET POSITION, END OF YEAR	\$ 46,913	\$ 100,794	\$ 147,707

### Nonmajor Enterprise Funds Combining Statement of Cash Flows For the Year Ended December 31, 2019

	BFI Garbage Collection		Golf Course		Totals
Cash Flows From Operating Activities:					
Cash Received from Customers	\$	125,157	\$ 92,543	\$	217,700
Cash Paid to Employees Wages and Benefits		-	(79,619)		(79,619)
Cash Paid to Vendors		(123,981)	(46,927)		(170,908)
Internal Activity - Payments/Receipts with Other Funds		-	(741)		(741)
Net Cash Provided (Used) by Operating Activities		1,176	 (34,744)		(33,568)
Cash Flows from Investing Activities:					
Interest Income		-	 972		972
Net Cash Provided (Used) by Investing Activities		-	 972		972
Cash Flows From Noncapital and Related Financing Activities:					
Other Revenues		-	(26,804)		(26,804)
Transfers In			 10,000		10,000
Net Cash Provided (Used) by Noncapital and Related Financing Activities		-	 (16,804)		(16,804)
Net Increase (Decrease) in Cash		1,176	(50,576)		(49,400)
Cash and Equivalents, Beginning of Year		40,899	 97,429		138,328
Cash and Equivalents, End of Year	\$	42,075	\$ 46,853	\$	88,928
Reconciliation of Operating Income (Loss) to					
Net Cash Provided (Used) by Operating Activities:					
Operating Income (Loss)	\$	276	\$ (36,810)	\$	(36,534)
Adjustments to Reconcile Operating Income (Loss) to					
Net Cash Provided (Used) by Operating Activities:					
Depreciation Expense		-	1,810		1,810
Change in Assets and Liabilities:					
(Increase) Decrease in Assets:					
Accounts Receivable		609	-		609
Due from Other Funds		-	(741)		(741)
Prepaid Expenses		-	(1,578)		(1,578)
(Decrease) Increase in Liabilities:					
Accounts Payable		291	 2,575		2,866
Net Cash Provided (Used) by Operating Activities 69	\$	1,176	\$ (34,744)	\$	(33,568)

### Combining Statement of Net Position Fiduciary Funds December 31, 2019

	Trust & Agency					
	С	Tax ollection		Payroll Clearing		Total
ASSETS:				<u> </u>		
Cash and Equivalents - Unrestricted	\$	256,178	\$	47,579	\$	303,757
Due from Others		-		9		9
Total Assets	\$	256,178	\$	47,588	\$	303,766
LIABILITIES:						
Due to Governmental Units	\$	256,178	\$	-	\$	256,178
Due to Others		-		47,588		47,588
Total Liabilites	\$	256,178	\$	47,588	\$	303,766

**Reports on Compliance** 



ANDERSON, TACKMAN & COMPANY, PLC

**CERTIFIED PUBLIC ACCOUNTANTS** 

KINROSS OFFICE SUE A. BOWLBY, CPA, PRINCIPAL KENNETH A. TALSMA, CPA, PRINCIPAL AMBER N. MACK, CPA, PRINCIPAL

PHILLIP J. WOLF, CPA LESLIE BOHN, CPA TORI KRUISE, CPA MEMBER AICPA DIVISION FOR CPA FIRMS

MEMBER MACPA OFFICES IN MICHIGAN & WISCONSIN

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Commission City of St. Ignace, Michigan

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of St. Ignace, Michigan as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City of St. Ignace, Michigan's basic financial statements and have issued our report thereon, dated August 28, 2020.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of St. Ignace, Michigan's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of St. Ignace, Michigan's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of St. Ignace, Michigan's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2019-004 to be a material weakness.

Honorable Mayor and Members of the City Commission

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2019-001, 2019-002 and 2019-003 to be significant deficiencies.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of St. Ignace, Michigan's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as items 2019-003 and 2019-004.

### City of St. Ignace, Michigan's Response to Findings

The City of St. Ignace, Michigan's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City of St. Ignace, Michigan's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

anderson Jackman, Co. P.M.

Anderson, Tackman & Company, PLC Certified Public Accountants Kincheloe, Michigan

August 28, 2020



ANDERSON, TACKMAN & COMPANY, PLC

**CERTIFIED PUBLIC ACCOUNTANTS** 

KINROSS OFFICE SUE A. BOWLBY, CPA, PRINCIPAL KENNETH A. TALSMA, CPA, PRINCIPAL AMBER N. MACK, CPA, PRINCIPAL

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### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORMED GUIDANCE

Honorable Mayor and Members of the City Council City of St. Ignace, Michigan

### **Report on Compliance for Each Major Federal Program**

We have audited the City of St. Ignace, Michigan's compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of the City of St. Ignace, Michigan's major federal programs for the year ended December 31, 2019. City of St. Ignace, Michigan's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Managements Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for each of the City of St. Ignace, Michigan's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of St. Ignace, Michigan's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of St. Ignace, Michigan's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the City of St. Ignace, Michigan complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2019.

### **Report on Internal Control Over Compliance**

Management of the City of St. Ignace, Michigan is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of St. Ignace, Michigan's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of St. Ignace, Michigan's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance is a deficiency, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of This Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

anderson Jackman, Co. P.K.

Anderson, Tackman and Company, PLC Certified Public Accountants Kincheloe, Michigan

August 28, 2020

### City of St. Ignace, Michigan

### Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2019

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Agency or Pass-Through Number	Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE: Direct Award from the Department of Agriculture Community Facilities Loans and Grants: Water and Waste Disposal Systems for Rural Communities	10.760 10.766	N/A N/A	\$ 767,000
Community Facilities Loans and Grants Total U.S. Department of Agriculture	10.700	N/A	<u>139,000</u> 906,000
U.S. DEPARTMENT OF TRANSPORTATION: Pass-through from the Michigan Department of State Police, Office of Highway Safety Planning: Child Safety and Booster Seats Grant	20.616	OP-20-01	128,330
<b>U.S. DEPARTMENT OF INTERIOR:</b> Direct Award from the Department of Interior National Park Service Native American Graves Protection and Repatriation Act	15.922	P19AP00247	2,405
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 1,036,735

### Notes to Schedule of Expenditures of Federal Awards December 31, 2019

### NOTE A - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of City of St. Ignace, Michigan under programs of the federal government for the year ended December 31, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of St. Ignace, Michigan it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of St. Ignace, Michigan.

### NOTE B - COGNIZANT AGENCY

The City has not been assigned a cognizant agency. Therefore, the City is under the general oversight of the U.S. Department of Agriculture which provided the greatest amount of direct federal funding to the City during 2019.

### **NOTE C - INDIRECT COST**

For purposes of charging indirect costs to federal awards, the City has elected to use the 10% de minimis cost rate as permitted by CFR Section 200.414 of the Uniform Guidance, though in all federal grant received in the current fiscal year no indirect costs were charged to the grants.

Financial Statements	
Type of auditors' report issued:	Unmodified
Internal control over financial reporting: Material weaknesses identified?	Yes
Significant deficiencies identified that are not considered to be material weaknesses?	Yes
Noncompliance material to financial statements noted?	Yes
Federal Awards	
Internal control over major programs:	
Material weaknesses identified?	No
Significant deficiencies identified that are not considered to be material weaknesses?	No
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Title 2 (CFR) part 200, Uniform Guidance?	No
Identification of Major Programs	
<u>CFDA NUMBERS</u>	<u>Name of Federal Program or C</u>
10.760	Water and Waste Disposal Syster
10.766	Rural Communities Community Facilities Loans and
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low-risk auditee?	No

### Section I – Summary of Auditor's Results

### Section II – Financial Statement Findings

### **Internal Control Over Financial Reporting**

### Significant Deficiencies

### Lack of Segregation of Duties

### Finding 2019-001

<u>Condition</u>: As is the case with many organizations of similar size, the City lacks a sufficient number of accounting personnel in order to ensure a complete segregation of duties within its accounting function. Ideally, no single individual should ever be able to authorize a transaction, record the transaction in the accounting records, and maintain custody of the assets resulting from the transaction. Effectively, proper segregation of duties is intended to prevent an individual from committing an act of fraud or abuse and being able to conceal it.

<u>Criteria</u>: Management is responsible for establishing effective internal controls to safeguard the City's assets, and to prevent or detect misstatements to the financial statements. In establishing appropriate internal controls, careful consideration must be given to the cost of a particular control and the related benefits to be received. Accordingly, management must make the difficult decision of what degree of risk it is willing to accept, given the City's unique circumstances.

<u>Effect</u>: As a result of this condition, the City is exposed to an increased risk that misstatements or misappropriations might occur and not be detected by management in a timely manner.

Cause: This condition is a result of the City's limited resources, and the small size of its accounting staff.

<u>Recommendation</u>: While there are no easy answers to the challenge of balancing the costs and benefits of internal control and segregation of duties, we would nevertheless encourage management to actively seek ways to further strengthen its internal control structure by requiring as much independent review, reconciliation and approval of accounting functions by qualified members of management as possible.

<u>Planned Corrective Action</u>: The City Council is aware of the risks associated with this condition and has made the determination that given the City's limited resources, full segregation of duties is not feasible at this time. Accordingly, the Finance Committee will continue to review monthly information to mitigate this risk and rely on the external audit to help identify and correct misstatements, as needed.

• Contact Person(s) Responsible for Correction: Bill Fraser – Interim City Manager

Status: Unchanged.

### **Internal Control Over Financial Reporting**

Significant Deficiencies

### Significant Audit Adjustments

<u>Condition</u>: During our audit, we identified and proposed several significant adjustments (which were approved and posted by management) to adjust the City's general ledger to the appropriate balances.

<u>Criteria</u>: Management is responsible for maintaining its accounting records in accordance with generally accepted accounting principles (GAAP).

<u>Effect</u>: As a result of this condition, the City's accounting records were initially misstated by amounts material to the financial statements.

<u>Cause</u>: This condition was the result of dependence on external auditors, who by definition cannot be a part of the City's internal control, to make adjustments to the general ledger and reconcile certain balance sheet accounts to their underlying detail.

<u>Recommendation</u>: The City should record all journal entries necessary to arrive at a reasonably adjusted trial balance prior to generating trial balances to be used for preparation of year-end financial statements.

<u>Planned Corrective Action</u>: The City will continue its efforts to record all known adjustments in order to provide a reasonably adjusted trial balance for the purposes of the audit. Additionally, more frequent detail review of budget to actual amounts should assist management in identifying accounts that should be adjusted.

• Contact Person(s) Responsible for Correction: Bill Fraser – Interim City Manager

Status: Unchanged

### Finding 2019-002

### **Compliance and Other Matters**

### Significant Deficiencies

### **Excess Expenditures Over Appropriations**

<u>Condition</u>: Our examination of procedures used by the City to adopt and maintain operating budgets for the City's budgetary fund revealed the following instance of noncompliance with the provisions of Public Act 621 of 1978, Section 18(1), as amended, the Uniform Budgeting and Accounting Act.

The General Appropriations Act (budget) provided for expenditures of the General Fund to be controlled to the activity level. During the fiscal year ended December 31, 2019, expenditures were incurred in excess of amounts appropriated in the amended budgets for the General Fund.

<u>Criteria</u>: The expenditures of funds in excess of appropriations are contrary to the provisions of Public Act 621 of 1978, as amended.

	Appr	Total opriations	Amount of Expenditures		 Budget Variance
General Fund: General Government	\$	654,940	\$	695,314	\$ (40,374)

Effect: The City has not complied with various State Statutes.

<u>Cause</u>: Failure to amend the budget for the General Fund during the year.

<u>Recommendation</u>: We recommend that the City personnel responsible for administering the activities of the various funds of the City, develop budgetary control procedures for the General Fund, which will assure that expenditures do not exceed amounts authorized in the General Appropriations Act, or amendments thereof.

<u>Planned Corrective Action</u>: Management has agreed to correct the problem by monitoring the budgets more closely and performing budget amendments on a timely basis.

• Contact Person(s) Responsible for Correction: Bill Fraser – Interim City Manager

Status: Unchanged

### Finding 2019-003

### **Compliance and Other Matters**

Material Weakness

### **Bank Reconciliation Process**

# *Condition:* The City is required to perform monthly reconciliations between the treasurer's records, and bank records as prescribed by the Michigan Department of Treasury Uniform Accounting Procedures Manual for Local Governments.

Criteria: Reconciliation of the cash balances recorded by the clerk were incomplete and not prepared timely.

*Effect:* Noncompliance with applicable state requirements.

Cause: Oversight by management.

*Recommendation:* The City should reconcile between the treasurer's records, and bank records on a timely monthly basis.

Management's Response - Corrective Action Plan: The City will implement necessary reconciliation processes.

• Contact Person(s) Responsible for Correction: Andrea Insley, Treasurer

### Finding 2019-004

Section III – Federal Award Findings and Questioned Costs

NONE.

Summary Schedule of Prior Audit Findings December 31, 2019

Section III – Federal Award Findings and Questioned Costs

NONE.



ANDERSON, TACKMAN & COMPANY, PLC

**CERTIFIED PUBLIC ACCOUNTANTS** 

KINROSS OFFICE SUE A. BOWLBY, CPA, PRINCIPAL KENNETH A. TALSMA, CPA, PRINCIPAL AMBER N. MACK, CPA, PRINCIPAL

PHILLIP J. WOLF, CPA LESLIE BOHN, CPA TORI KRUISE, CPA MEMBER AICPA DIVISION FOR CPA FIRMS

MEMBER MACPA OFFICES IN MICHIGAN & WISCONSIN

### **COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE**

Honorable Mayor and Members of the City Council City of St. Ignace

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of St. Ignace, as of and for the year ended December 31, 2019, and have issued our report thereon dated August 28, 2020. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. Professional standards also require that we communicate to you the following information related to our audit.

## Our Responsibility under U.S. Generally Accepted Auditing Standards, *Government Auditing Standards*, and the Uniform Guidance

As stated in our engagement letter dated Decembetr 3, 2019 our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

In planning and performing our audit, we will consider the City of St. Ignace's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting. We will also consider internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance.

As part of obtaining reasonable assurance about whether the City of St. Ignace's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants. However, providing an opinion on compliance with those provisions is not an objective of our audit. Also, in accordance with the Uniform Guidance, we will examine, on a test basis, evidence about the City of St. Ignace's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement applicable to each of its major federal programs for the purpose of expressing an opinion on the City of St. Ignace's compliance with those requirements. While our audit will provide a reasonable basis for our opinion, it does not provide a legal determination on the City of St. Ignace's compliance with those requirements.

City of St. Ignace Page 2

Generally accepted accounting principles provide for certain required supplementary information (RSI) to supplement the basic financial statements. Our responsibility with respect to the management's discussion, and analysis, employee retirement and benefit systems and budgetary comparison schedules, which supplement(s) the basic financial statements, is to apply certain limited procedures in accordance with generally accepted auditing standards. However, the RSI will not be audited and, because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance, we will not express an opinion or provide any assurance on the RSI.

We have been engaged to report on the bond covenant cash reserves, combining fund financial statements and scheduled of expenditures of federal awards which accompany the financial statements but are not RSI. Our responsibility for this other information, as described by professional standards, is to evaluate the presentation of the other information in relation to the financial statements as a whole and to report on whether the other information is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our letter about planning matters on December 3, 2019.

### **Significant Audit Findings**

### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the City of St. Ignace are described in Note 1 to the financial statements. No new accounting policies were adopted and application of existing policies was not changed during the year. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- Management's estimate of the depreciation expense is based on estimated lives. We evaluated the key factors and assumptions used to develop the estimate in determining that it is reasonable in relation to the financial statements taken as a whole.
- Management's estimate of the vested employee benefits is based on current hourly rates and policies regarding payment of sick and vacation time.
- Management's estimate of the Annual Required Contribution for OPEB Obligations and pension benefits were based on various assumptions regarding life expectancies, inflation, premium increases, and investment rates.
- Management's estimate of the allowance for uncollectible accounts receivable is based on past experience and future expectations for collection of various account balances and has been determined to be \$0.

The financial statement disclosures are neutral, consistent and clear.

### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### **Disagreement with Management**

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### Management Representations

We have requested certain representations from management that are included in the management representation letter dated August 28, 2020.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### **Other Audit Findings or Issues**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### **Comments and Recommendations**

The following is a summary of our observations with suggestions for improvements we believe should be brought to your attention. We noted no material matters involving the internal control over financial reporting and compliance, as reported in a separate letter in accordance with <u>Government Auditing Standards</u> of the basic financial statement audit report.

### **Chart of Accounts (Prior Year)**

During testing, it was noted that a transfer in was accounted for in a miscellaneous income account. Also, it was noted that some funds had improper fund numbers. We recommend that transfers be recorded in their own account and all funds have the correct fund numbers in accordance with the uniform chart of accounts.

Status: In progress of being corrected waiting to finalize when state issues final chart.

### **Internal Control Reports (Prior Year)**

Our firm issued several recommendations regarding accounting and internal control procedures which was issued during March 2018. Our review of the status of these recommendations, indicated several items remain outstanding regarding improvements to these systems. The Council should establish a management team or audit committee to review the recommendations and establish an implementation plan to assure these changes are implemented in accordance with City policy and reported to the Council or audit committee.

Status: In the Progress of being corrected

#### **Cash Reconciliations (Prior Year)**

During our audit of cash balances and reconciliations it was noted that several of the bank reconciliations for year end had unreconciled differences. Although these unreconciled differences were immaterial to the financial statements as a whole, the reconciliations should not be considered complete until there are effectively no unreconciled differences.

Status: Uncorrected

#### **Cash Reconciliations (Prior Year)**

It was noted during our review of cash reconciliations that the bank statements are not being reconciled on a timely basis. We recommend that all cash accounts are reconciled within 30 days of the month end to ensure compliance with state requirements.

Status: Uncorrected

#### **Agency Funds (Prior Year)**

It was noted in our review of agency funds that the city is currently coding revenues to their agency funds and we also noted that the agency funds had a few stale and negitive items witin the funds. We recommend that the city review the rules relating to Agency funds to ensure that all future coding to these funds is correct, and that a review of all outstanding balances be performed on all outstanding balances.

Status: Uncorrected

### **Outstanding Checks (Prior Year)**

During our review of cash balance, it was noted that the city currently has long outstanding check in their reconciliations that are beyond the timeframe set by the state to have been escheated. We recommend that the City review its outstanding check and the State's Unclaimed Property Manual to ensure compliance with state law.

Status: Corrected

#### Year End Accruals (Prior Year)

It was noted in our review of the balance sheet that the City did not book all of their year-end accruals for accounts payable, accounts receivable, or prepaid expenses. We recommend that the city perform at a minimum a yearend review of expenditures, and revenues from year end through sixty days post year end to ensure that items are recorded in the proper period.

Status: Uncorrected

### **Pro Shop Contract (Prior Year)**

It was noted in our review that currently the golf courses pro shop is run by the golf course manager, a City employee, but most of the items bought and sold in the shop are for a third party company owned by the golf course manager and that there is not currently a contract for these activities. We recommend that the board review these activities and create a contract that clearly defines their agreement with the shop owner.

Status: Included in employee contract signed by golf course manager in April 2020.

### **Transmittals (Prior Year)**

It was noted in our review of the transmittal process that not all transmittals are being submitted with the date ranges for the items that are be transmitted. We recommend that all transmittals include the date range for all items be transmitted to help ensure proper period recording.

Status: Corrected

### **Bid Process (Prior Year)**

It was noted during our review of the bidding process that the city did not follow its purchasing policy for some of the items tested. We recommend that the city continue with their effort to train all department heads on the proper purchasing procedures and bidding process.

Status: Uncorrected

### Inventory

It was noted during our review of inventory that some gerneal ledger accounts have not been updated to reflect year-end balances. We recommend that the City updates the inventory based on a physical count at year-end to reflect actual inventory levels.

### Single Approach for Reporting Leases

The Governmental Accounting Standards Board (GASB) issued guidance that establishes a single approach to accounting for and reporting leases by state and local governments. The single approach is based on the principle that leases are financing of the right to use an underlying asset.

GASB Statement No. 87, *Leases*, provides guidance for lease contracts for nonfinancial assets – including vehicles heavy equipment, and buildings – but excludes nonexchange transactions, including donated assets, and leases of intangible assets.

Under the new Statement, a lessee government is required to recognize (1) a lease liability and (2) an intangible asset representing the lessee's right to use the leased asset. A lessor government is required to recognize (1) a lease receivable and (2) a deferred inflow of resources. A lessor will continue to report the leased asset in its financial statements.

A lease also will report the following in its financial statements:

- Amortization expense for using the lease asset (similar to depreciation) over the shorter of the term of the lease or the useful life of the underlying asset.
- Interest expense on the lease liability.
- Note disclosures about the lease, including a general description of the leasing arrangement, the amount of the lease assets recognized, and a schedule of future lease payments to be made.

Limited exceptions to the single-approach guidance are provided for:

- Short-term leases, defined as lasting a maximum of 12 months at inception, including any options to extend.
- Financial purchases.
- Certain regulated leases, such as between municipal airports and air carriers.

The full text of Statement 87 is available on the GASB website, www.gasb.org.

### **GASB 83 – Certain Asset Retirement Obligations**

Effective 06/15/2020 (your FY 2020)

This statement addresses accounting and financial reporting for certain asset retirement obligations--legally enforceable liabilities associated with the retirement of tangible capital assets.

### **GASB 84 – Fiduciary Activities**

Effective 12/15/2020 (your FY 2020)

This standard establishes new criteria for determining how to report fiduciary activities in governmental financial statements. The focus is on whether the government is controlling the assets, and who the beneficiaries are. Under this revised standard, certain activities previously reported in agency funds may be reclassified in future periods.

Due to the number of specific factors to consider, management should assess the degree to which this standard may impact the City.

### **State Chart of Accounts**

Effectie 9/30/2021 (your FY 2021)

The Uniform Chart of Accounts for Local Units of Government (Counties, Cities, Villages and Townships; and Authorities and Commissions established by counties, cities, villages and townships) has been developed by the Local Government Fiscal Accountability Division of the Michigan Department of Treasury with the assistance of the Michigan Committee on Governmental Accounting and Auditing. All local units of government in Michigan must use the Uniform Chart of Accounts. The new Chart of Accounts must be implemented for fiscal years ending Sept. 30, 2021, and thereafter. Early implementation, after the reviewed Chart of Accounts is issued on Dec. 31, 2019, will be allowed and encouraged.

### **Other Matters**

We applied certain limited procedures to the management's discussion and analysis and budgetary, schedule of funding progress, and comparison schedules, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquires of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and our knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the scheduled of bond covenant cash reserves and combining fund financial statements, which accompany the financial statements but are not RSI. With respect to this other information, we made certain inquires of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the other information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

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### **Conclusion**

This information is intended solely for the use of the Mayor, City Council and management of the City of St. Ignace, is not intended to be, and should not be used by anyone other than these specified parties.

We would like to express our appreciation, as well as that of our staff for the excellent cooperation we received while performing the audit. If we can be of any further assistance, please contact us.

anderson Jackman, Co. PdC

Anderson, Tackman & Company, PLC Certified Public Accountants Kincheloe, Michigan

August 28, 2020